

POSTSECONDARY EDUCATION WORKING GROUP PERFORMANCE FUNDING MODEL REVIEW



March 1, 2023 - 1:00 PM – 3:00 PM, EST
Virtual Meeting via Zoom

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	<i>Next meeting: April 19, 2023 @ CPE Offices, Frankfort</i>	



Performance Funding Model Review Public University Trends in Student Outcomes and Responses to Survey Questions

Postsecondary Education Working Group
March 1, 2023



Overview



- Trends in Student Outcomes
 - Bachelor's Degrees
 - Student Progression
 - Credit Hours Earned
- Funding Model Survey
 - Model Functioning as Expected
 - Unintended Consequences
 - Recommended Adjustments
- Funding Model Scenarios



Trends in Student Outcomes

Trends in Student Outcomes

University Model Metrics

Bachelor's Degree Production

- Total Bachelor's Degrees
- STEM+H Bachelor's Degrees
- URM Bachelor's Degrees
- Low Income Bachelor's Degrees

Student Progression

- @30 Credit Hours
- @60 Credit Hours
- @90 Credit Hours

Credit Hours Earned

Trends in Student Outcomes

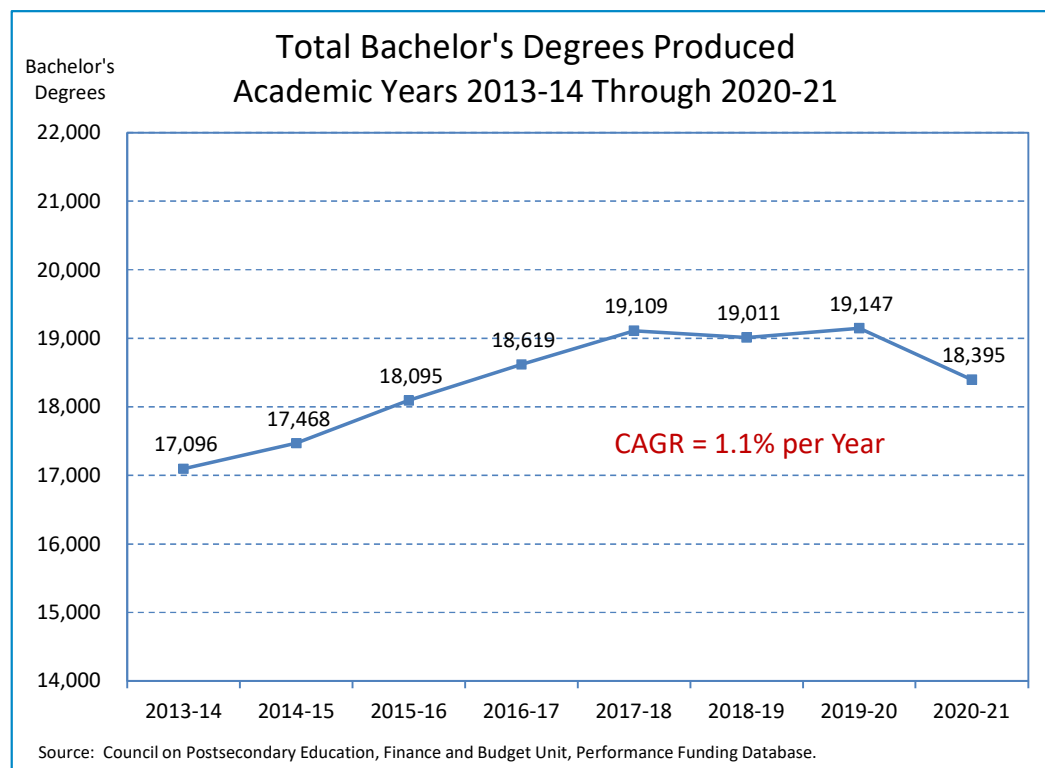
Total Bachelor's Degrees

Change in Total Bachelor's Degrees Produced Between Academic Years 2013-14 and 2020-21

Campus	2013-14	2020-21	Number Change	Percent Change
UK	3,988	5,011	1,023	26%
UofL	2,821	2,991	170	6%
EKU	2,508	2,406	(102)	-4%
KSU	272	154	(118)	-43%
MoSU	1,144	1,153	9	1%
MuSU	1,469	1,614	145	10%
NKU	2,143	2,223	80	4%
WKU	2,751	2,843	92	3%
Total	17,096	18,395	1,299	8%

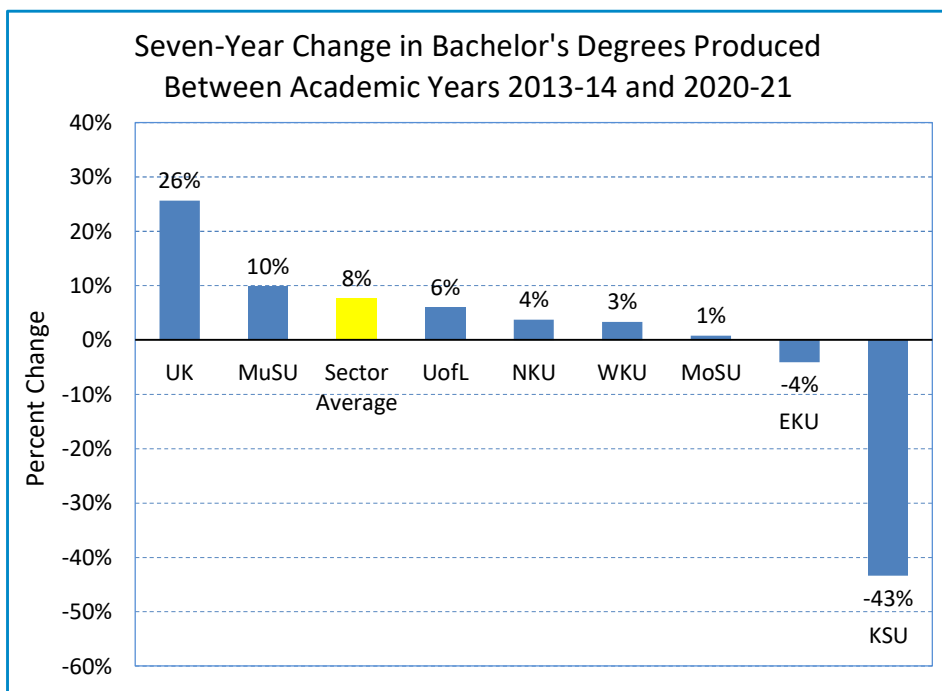
- Between 2014 and 2021, six out of eight universities increased the number of bachelor's degrees produced
- UK recorded the largest number (+1,023) and percent change (+26%) during this period

- After increasing four years in a row, the total number of bachelor's degrees produced leveled off in 2017-18, then declined in 2020-21



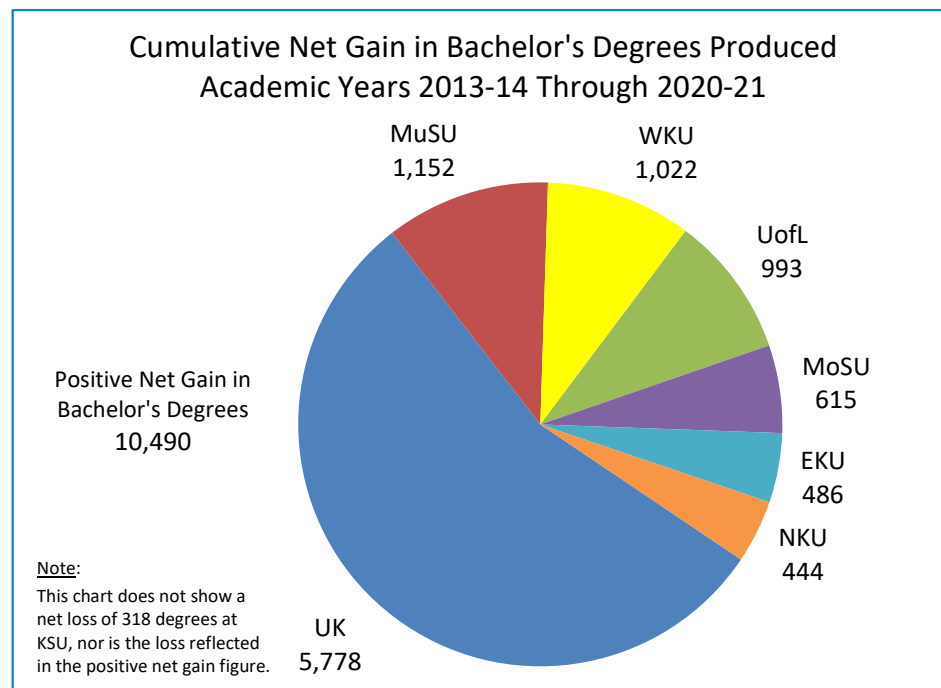
Trends in Student Outcomes

Total Bachelor's Degrees (Cont'd)



- Two universities had seven-year growth rates above the sector average in bachelor's degrees produced
- The largest number changes occurred at UK (+1,023), UofL (+170), MuSU (+145) and WKU (+92)

- Seven out of eight universities had cumulative net gains in bachelor's degrees produced
- Four universities - UK, MuSU, WKU, and UofL - produced 85% of the cumulative positive net gain



Trends in Student Outcomes

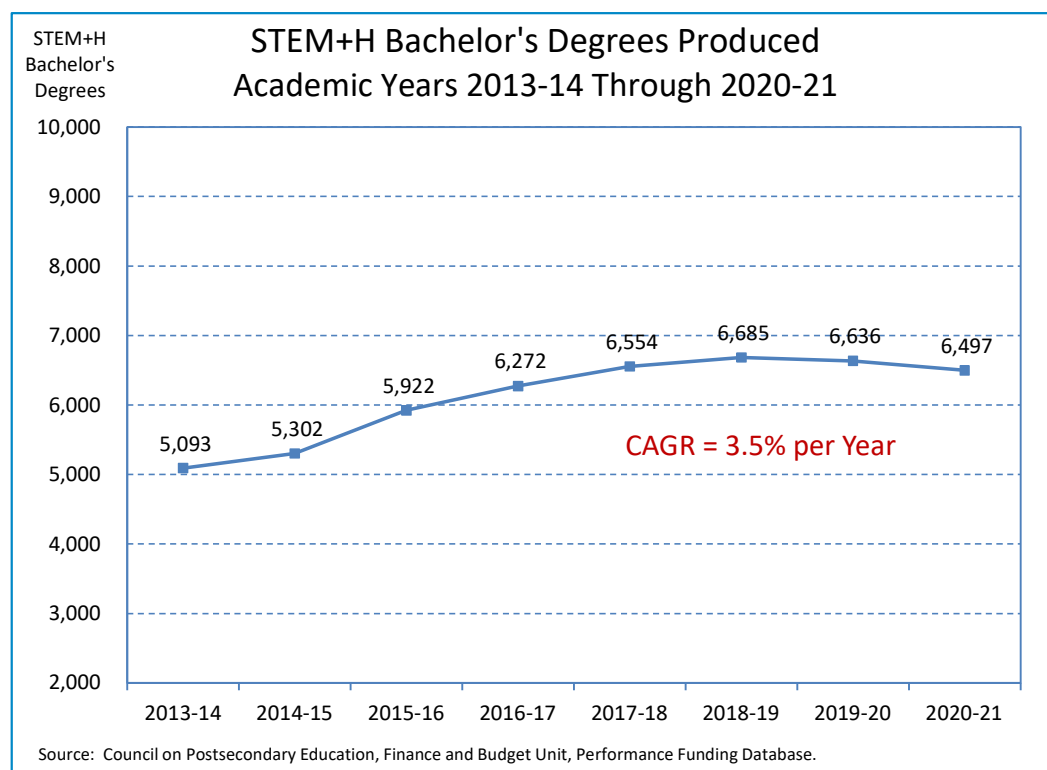
STEM+H Bachelor's Degrees

Change in STEM+H Bachelor's Degrees Produced Between Academic Years 2013-14 and 2020-21

Campus	2013-14	2020-21	Number Change	Percent Change
UK	1,345	1,931	586	44%
UofL	798	1,085	287	36%
EKU	657	744	87	13%
KSU	48	30	(18)	-38%
MoSU	286	401	115	40%
MuSU	564	649	85	15%
NKU	587	814	227	39%
WKU	808	843	35	4%
Total	5,093	6,497	1,404	28%

- Between 2014 and 2021, seven out of eight universities increased the number of STEM+H bachelor's degrees
- UK, UofL, and NKU recorded the largest number change and UK and MoSU had the largest percent change

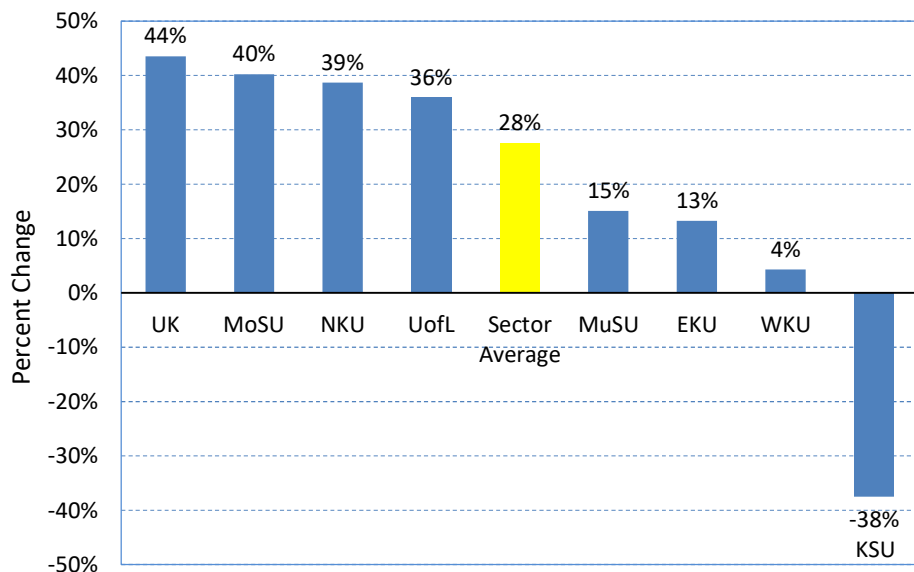
- After increasing five years in a row, the number of STEM+H bachelor's degrees decreased in 2019-20 and 2020-21



Trends in Student Outcomes

STEM+H Bachelor's Degrees (Cont'd)

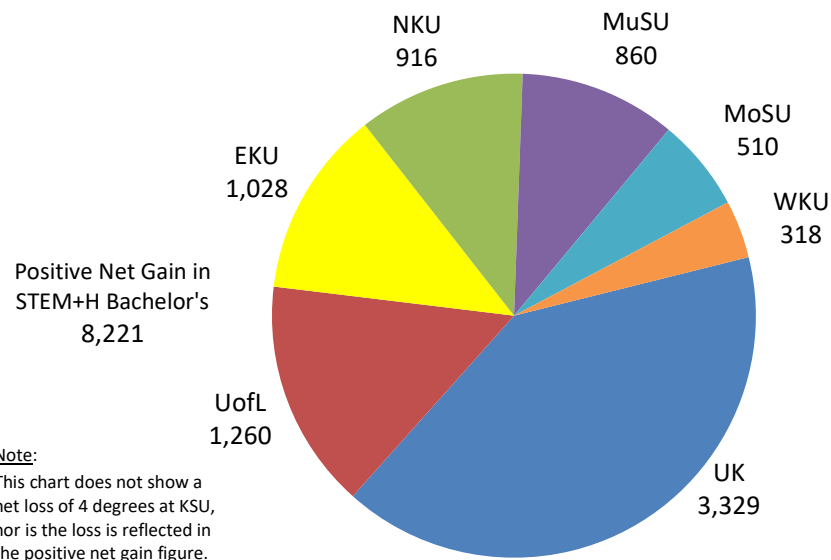
Seven-Year Change in STEM+H Bachelor's Degrees Produced Between Academic Years 2013-14 and 2020-21



- Four universities had seven-year growth rates above the sector average in STEM+H bachelor's degrees
- The largest number changes occurred at UK (+586), UofL (+287), NKU (+227), and MoSU (+115)

- Seven of eight universities had cumulative net gains in STEM+H bachelor's degrees produced
- Five universities - UK, UofL, EKU, NKU, and MuSU - produced 90% of the cumulative positive net gain

Cumulative Net Gain in STEM+H Bachelor's Degrees Academic Years 2013-14 through 2020-21



Trends in Student Outcomes

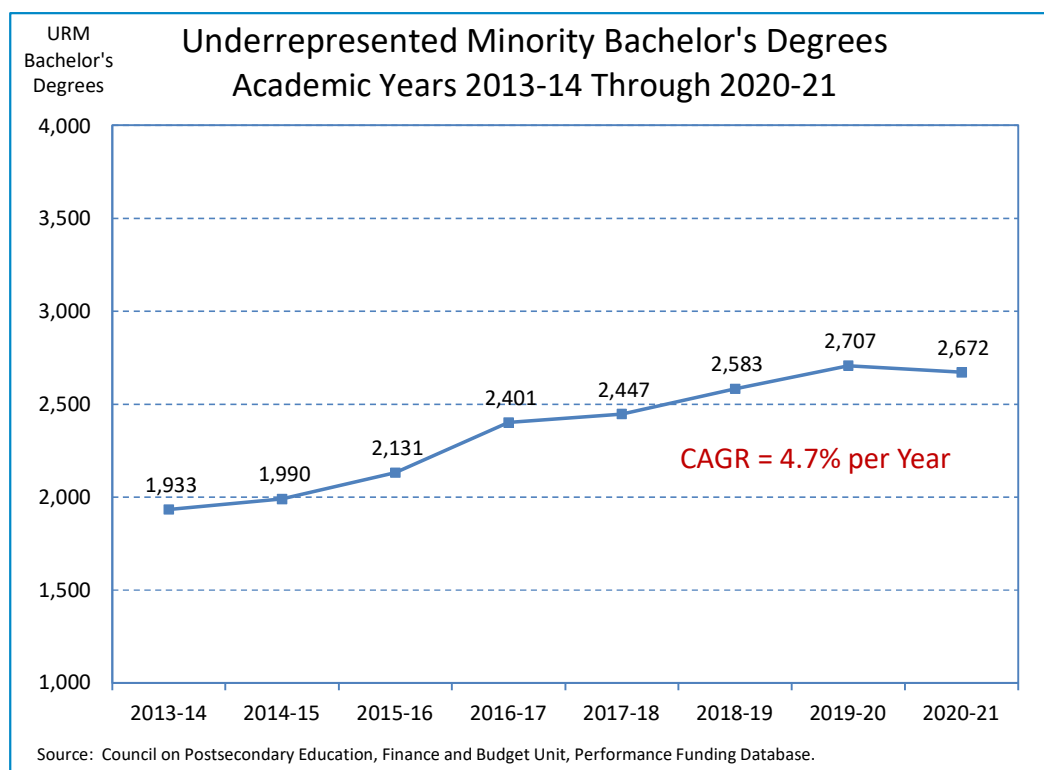
URM Bachelor's Degrees

Change in Minority Bachelor's Degrees Produced Between Academic Years 2013-14 and 2020-21

Campus	2013-14	2020-21	Number Change	Percent Change
UK	412	734	322	78%
UofL	465	644	179	38%
EKU	236	262	26	11%
KSU	170	124	(46)	-27%
MoSU	51	70	19	37%
MuSU	131	146	15	11%
NKU	183	304	121	66%
WKU	285	388	103	36%
Total	1,933	2,672	739	38%

- Between 2014 and 2021, seven out of eight universities increased their number of URM bachelor's degrees
- UK, UofL, NKU, and WKU grew most in degree numbers and UK and NKU had the largest percent increases

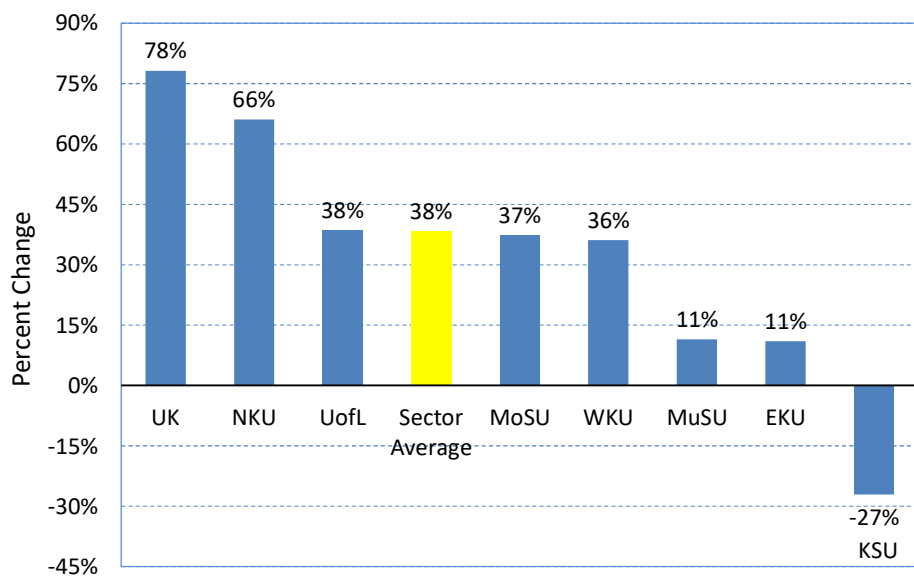
- After increasing six years in a row, the number of URM bachelor's degrees decreased in 2020-21



Trends in Student Outcomes

URM Bachelor's Degrees (Cont'd)

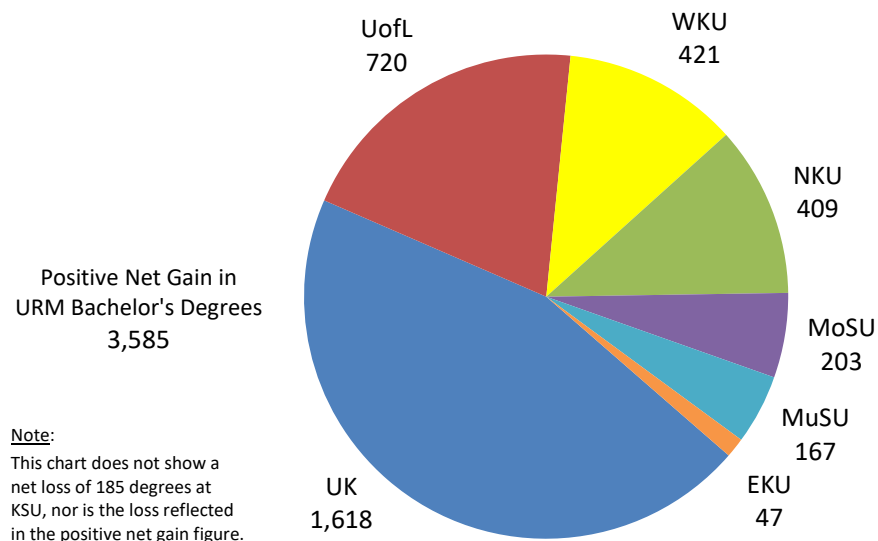
Seven-Year Change in Minority Bachelor's Degrees Produced Between Academic Years 2013-14 and 2020-21



- Three universities had seven-year growth rates above the sector average in URM bachelor's degrees (2 others close)
- The largest number changes occurred at UK (+322), UofL (+179), NKU (+121), and WKU (+103)

- Seven out of eight universities had cumulative net gains in URM bachelor's degrees produced
- Four universities - UK, UofL, WKU, and NKU – accounted for 88% of cumulative positive net gain in URM degrees

Cumulative Net Gain in Minority Bachelor's Degrees Academic Years 2013-14 through 2020-21



Trends in Student Outcomes

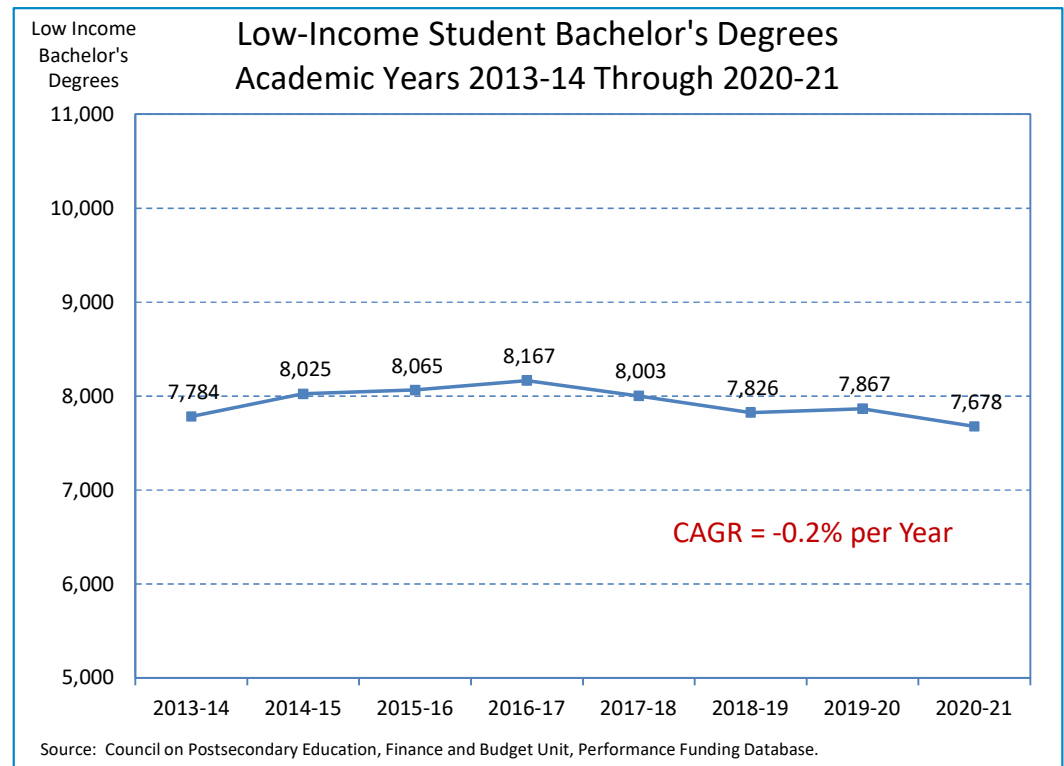
Low Income Bachelor's Degrees

Change in Low-Income Student Bachelor's Degrees Between Academic Years 2013-14 and 2020-21

Campus	2013-14	2020-21	Number Change	Percent Change
UK	1,287	1,452	165	13%
UofL	1,218	1,204	(14)	-1%
EKU	1,343	1,249	(94)	-7%
KSU	203	111	(92)	-45%
MoSU	703	669	(34)	-5%
MuSU	687	737	50	7%
NKU	962	986	24	2%
WKU	1,381	1,270	(111)	-8%
Total	7,784	7,678	(106)	-1%

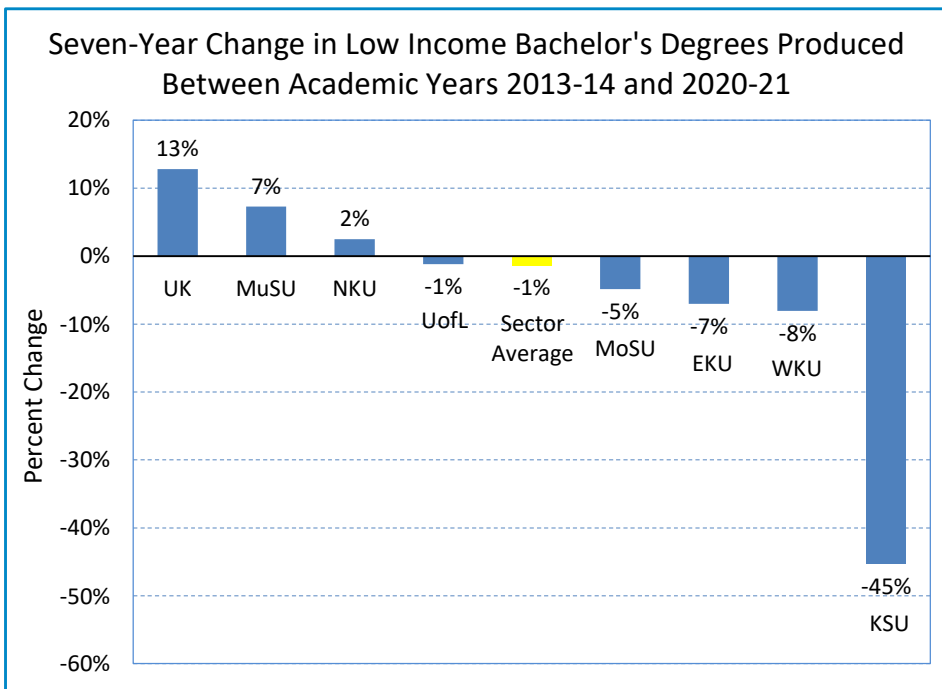
- Between 2014 and 2021, three of eight universities increased their low-income bachelor's degrees
- UK, MuSU, and NKU were the only institutions that had positive number and percent changes for the period

- After increasing three years in a row, bachelor's degrees awarded to low-income students decreased three out of the past four years



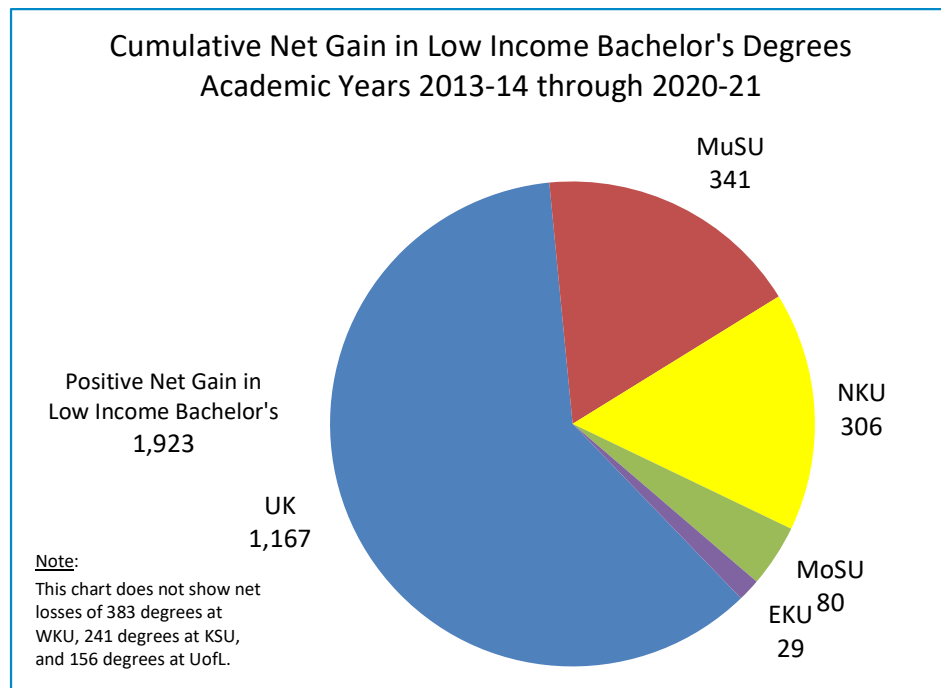
Trends in Student Outcomes

Low Income Bachelor's Degrees (Cont'd)



- Four universities had seven-year growth rates above the sector average in low-income bachelor's degrees
- The largest number changes occurred at UK (+165), MuSU (+50), and NKU (+24)

- Five out of eight universities had cumulative net gains in low-income bachelor's degrees produced
- Three universities - UK, MuSU, and NKU - produced 94% of the cumulative positive net gain



Trends in Student Outcomes

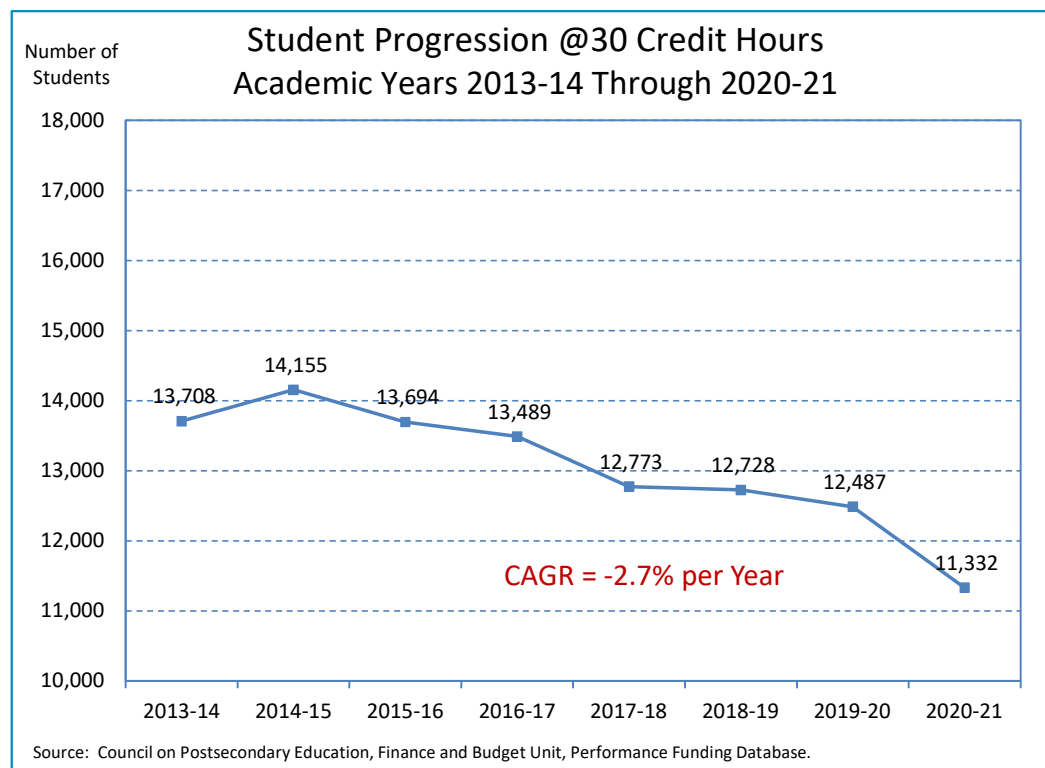
Student Progression @30 Credit Hours

Change in Student Progression @30 Credit Hours
Between Academic Years 2013-14 and 2020-21

Campus	2013-14	2020-21	Number Change	Percent Change
UK	3,471	3,389	(82)	-2%
UofL	2,265	1,684	(581)	-26%
EKU	1,353	1,300	(53)	-4%
KSU	211	303	92	44%
MoSU	1,237	740	(497)	-40%
MuSU	1,146	923	(223)	-19%
NKU	1,681	1,168	(513)	-31%
WKU	2,344	1,825	(519)	-22%
Total	13,708	11,332	(2,376)	-17%

- Between 2014 and 2021, only one university increased its number of students reaching the 30-hour threshold
- KSU was the only institution that had positive number and percent changes for the period

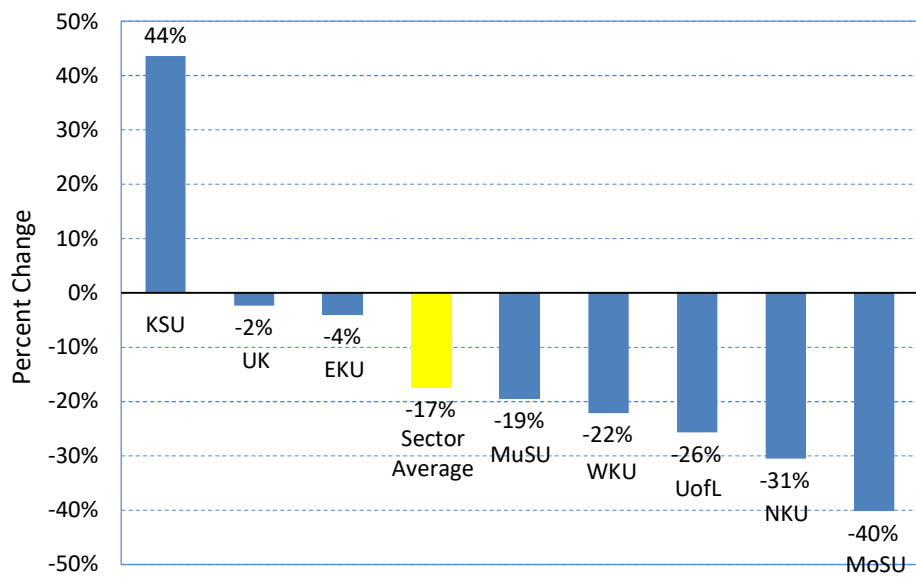
- After peaking in 2014-15, the annual number of students crossing the 30-credit-hour threshold decreased six years in a row



Trends in Student Outcomes

Student Progression @30 Credit Hours (Cont'd)

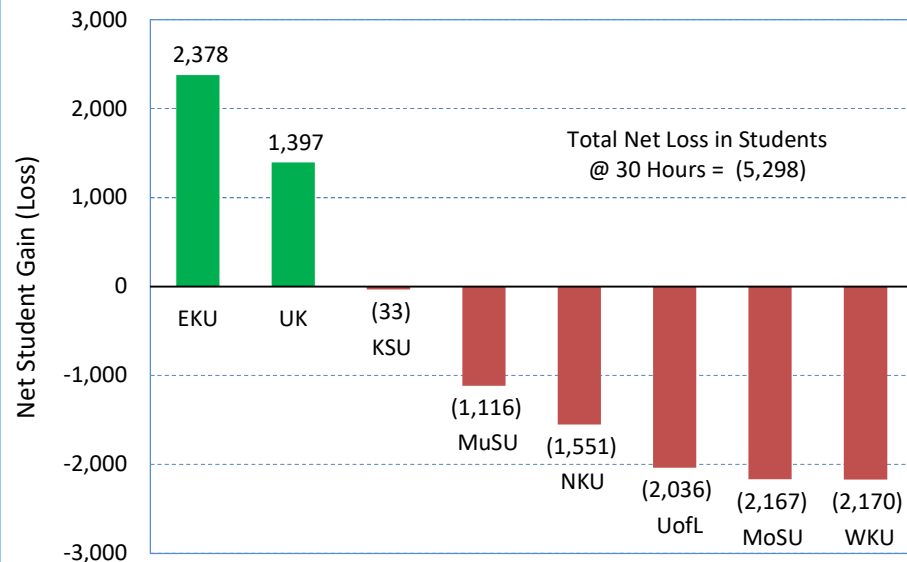
Seven-Year Change in Student Progression @ 30 Credit Hours Between Academic Years 2013-14 and 2020-21



- Three universities had seven-year growth rates above the sector average in student progression @30 credit hours
- KSU was the only university that registered an increase in students reaching the 30-credit-hour threshold (+92)

- Two out of eight universities had cumulative net gains in student progression @30 credit hours
- Six universities recorded cumulative net losses in student progression @30 credit hours, totaling -9,073

Cumulative Net Gain (Loss) in Progression @30 Credit Hours Academic Years 2013-14 through 2020-21



Trends in Student Outcomes

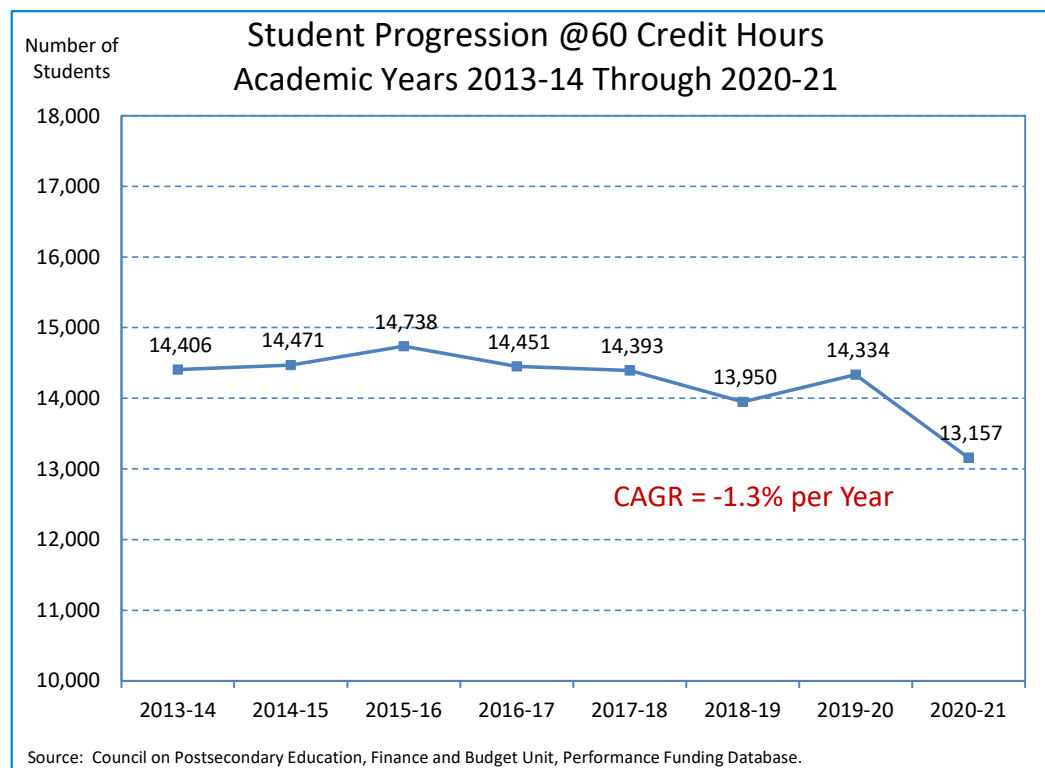
Student Progression @60 Credit Hours

Change in Student Progression @60 Credit Hours
Between Academic Years 2013-14 and 2020-21

Campus	2013-14	2020-21	Number Change	Percent Change
UK	3,761	4,102	341	9%
UofL	2,366	2,126	(240)	-10%
EKU	1,932	1,554	(378)	-20%
KSU	228	205	(23)	-10%
MoSU	1,039	801	(238)	-23%
MuSU	1,193	1,016	(177)	-15%
NKU	1,649	1,443	(206)	-12%
WKU	2,238	1,910	(328)	-15%
Total	14,406	13,157	(1,249)	-9%

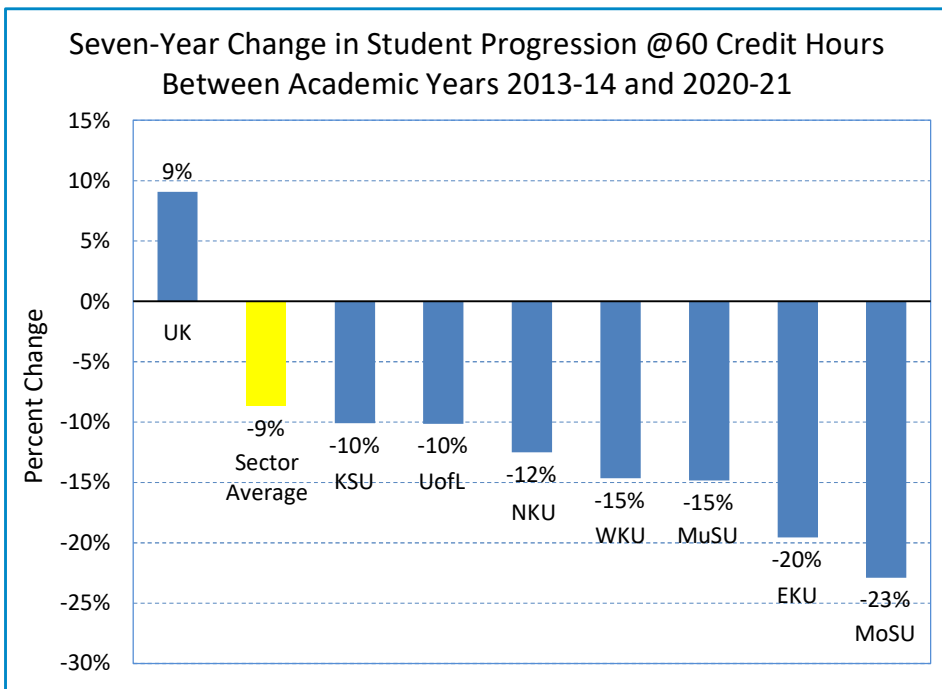
- Between 2014 and 2021, only one university increased the number of students reaching the 60-hour threshold
- UK was the only institution that had positive number and percent changes during this period

- After peaking in 2015-16, the annual number of students reaching 60 credit hours decreased four out of the next five years



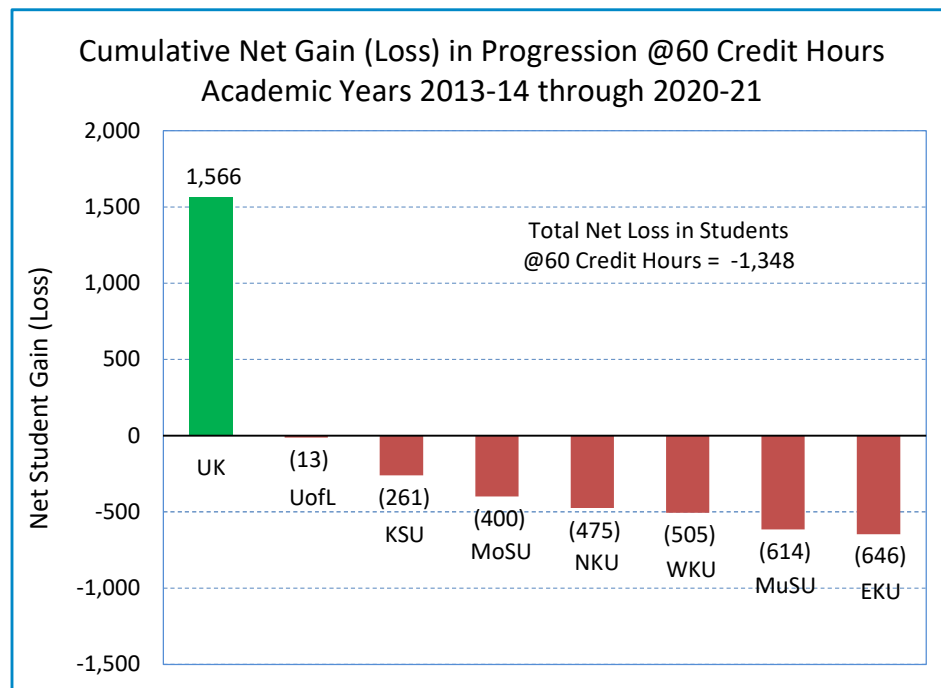
Trends in Student Outcomes

Student Progression @60 Credit Hours (Cont'd)



- Only UK had a seven-year growth rate above the sector average in student progression @60 hours (+341)
- On a percentage basis, decreases at KSU (-23) and UofL (-240) were close to the sector average decrease

- Only UK had a cumulative net gain in student progression @60 credit hours relative to its base year
- Seven universities recorded cumulative net losses in student progression @60 credit hours, totaling -2,914



Trends in Student Outcomes

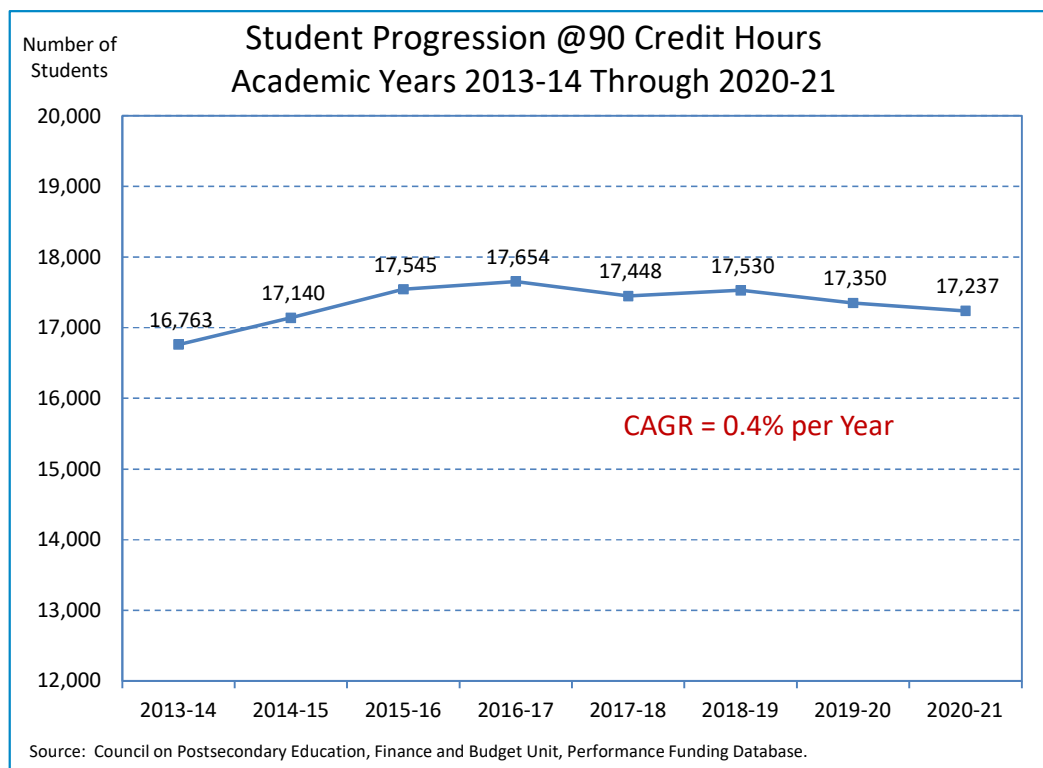
Student Progression @90 Credit Hours

Change in Student Progression @90 Credit Hours
Between Academic Years 2013-14 and 2020-21

Campus	2013-14	2020-21	Number Change	Percent Change
UK	4,150	5,011	861	21%
UofL	2,694	2,852	158	6%
EKU	2,534	2,206	(328)	-13%
KSU	255	178	(77)	-30%
MoSU	1,097	1,158	61	6%
MuSU	1,462	1,446	(16)	-1%
NKU	1,969	1,802	(167)	-8%
WKU	2,602	2,584	(18)	-1%
Total	16,763	17,237	474	3%

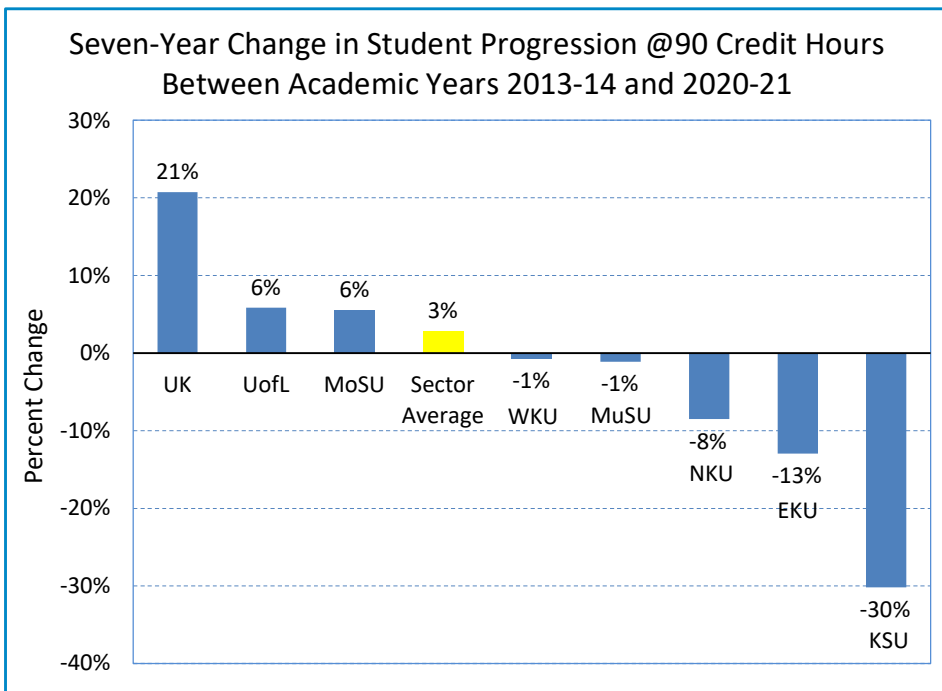
- Between 2014 and 2021, three universities increased the number of students reaching the 90-hour threshold
- UK, UofL, and MoSU were the only institutions that had positive number and percent changes for the period

- After increasing three years in a row, the annual number of students reaching 90 credit hours decreased three out of the next four years



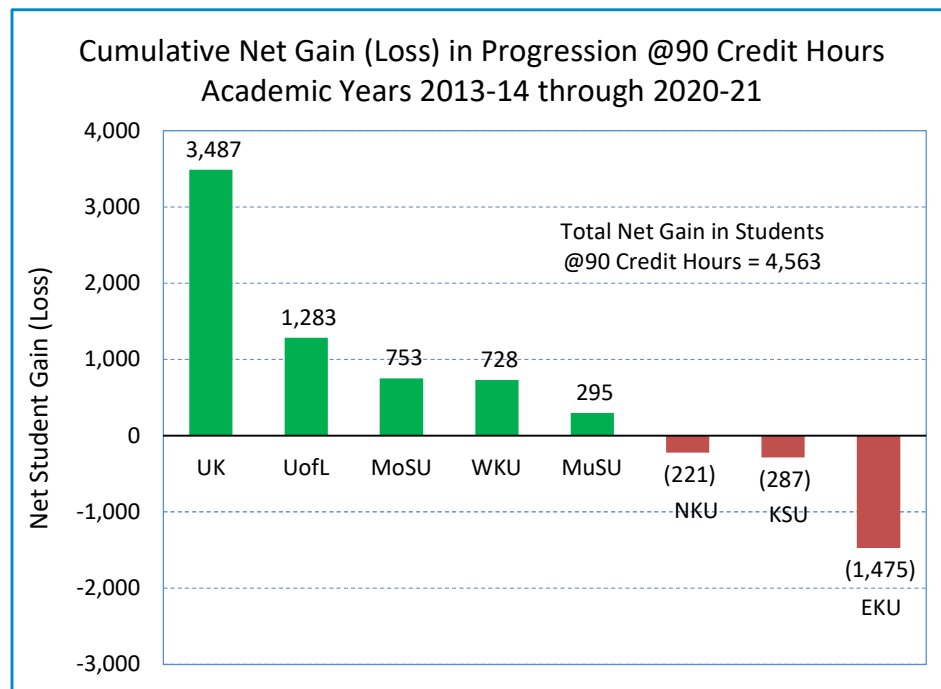
Trends in Student Outcomes

Student Progression @90 Credit Hours (Cont'd)



- Three universities had seven-year growth rates above the sector average in student progression @90 credit hours
- The largest number changes also occurred at UK (+861), UofL (+158), and MoSU (+61)

- Five out of eight universities had cumulative net gains in students reaching the 90-credit-hour threshold
- Three universities – NKU, KSU, and EKU – recorded net losses in student progression @90 hours, totaling -1,983



Trends in Student Outcomes

Student Credit Hours Earned

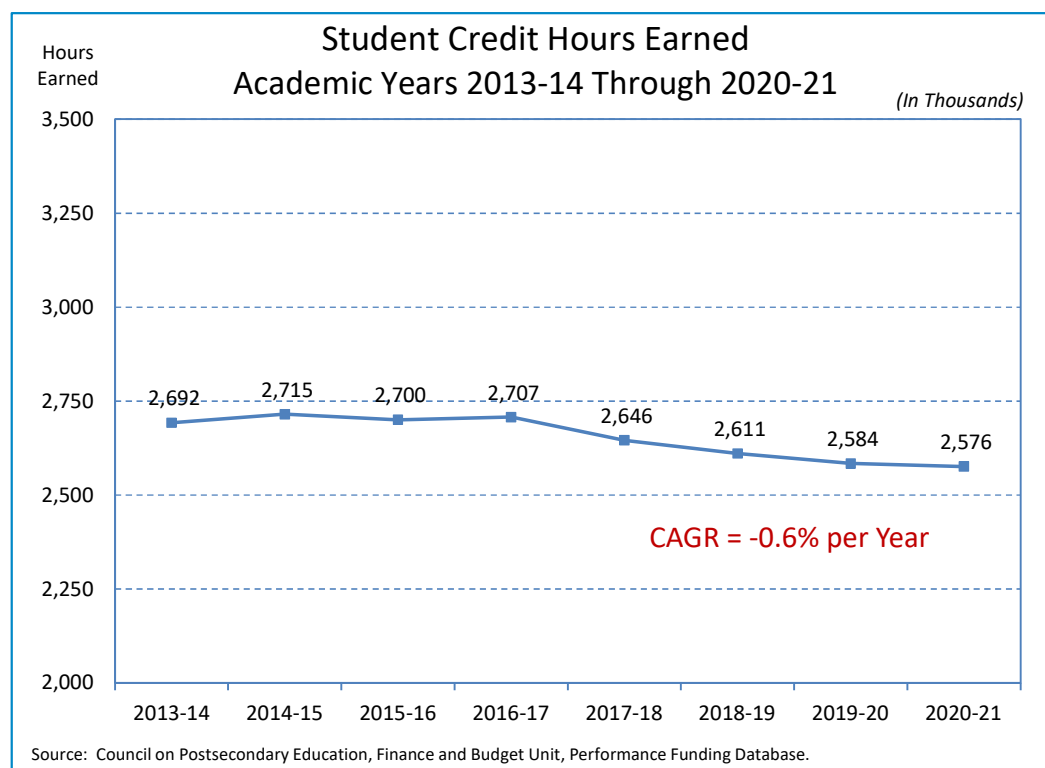
Change in Student Credit Hours Earned
Between Academic Years 2013-14 and 2020-21

(In Thousands)

Campus	2013-14	2020-21	Number Change	Percent Change
UK	691.5	767.6	76.1	11%
UofL	478.2	477.7	(0.5)	0%
EKU	351.9	307.3	(44.5)	-13%
KSU	41.6	32.3	(9.3)	-22%
MoSU	183.4	148.1	(35.3)	-19%
MuSU	223.5	191.2	(32.4)	-14%
NKU	308.8	301.7	(7.2)	-2%
WKU	413.3	350.2	(63.1)	-15%
Total	2,692.3	2,576.1	(116.2)	-4%

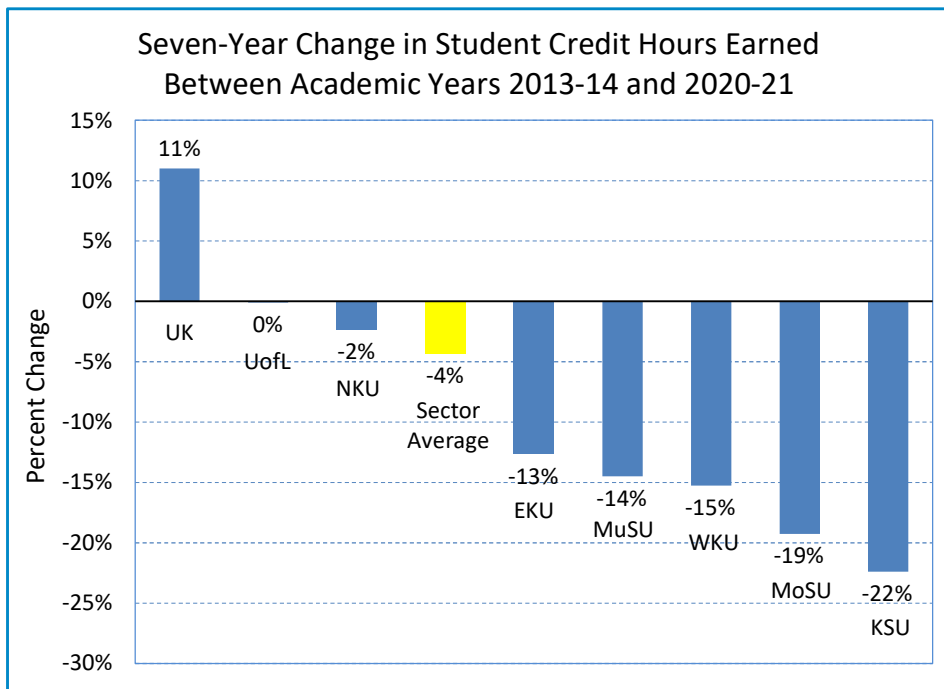
- Between 2014 and 2021, only one university increased its number of student credit hours earned
- UK was the only institutions that had positive number and percent changes for the period

- After remaining relatively flat for four years, the annual number of student credit hours earned decreased four years in a row



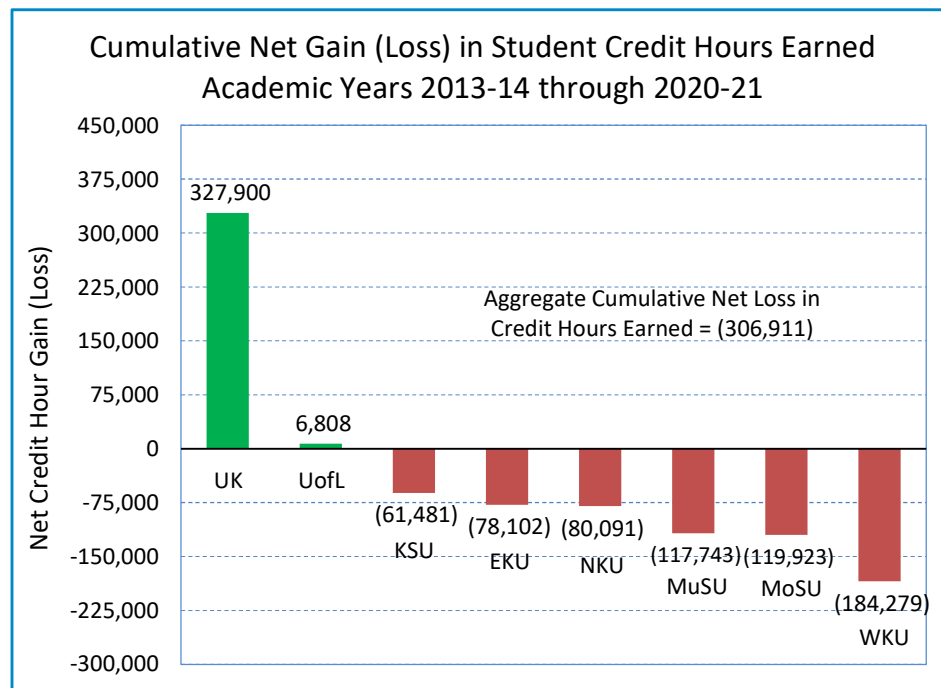
Trends in Student Outcomes

Student Credit Hours Earned (Cont'd)



- Three universities had seven-year growth rates above the sector average in student credit hours earned
- UK was the only university that recorded an increase in student credit hours earned (+76,084 hours)

- Two out of eight universities had cumulative net gains in student credit hours earned relative to their base years
- Six universities recorded cumulative net losses in student credit hours earned, totaling -641,619





Funding Model Survey

Funding Model Survey



In September 2022, Council staff contacted public university and KCTCS officials and asked them to respond to three questions:

- After six years of operation, in what ways would you say the comprehensive funding model is functioning as expected?
- Have there been any unintended consequences of adopting the model?
- What adjustments to the model would you recommend?

Council staff received responses to these questions from all but one institution, which are summarized in the slides that follow.

Funding Model Survey

Model Functioning as Expected

- Overall, the model is working as intended/ the metrics incentivize enrollment, timely progression, and degree completion *(UK)*
- The model emphasizes student success/ a focus we share *(UofL)*
- Including all universities in one pool works well/ three models would distort allocations and exacerbate competition *(UofL)*
- Goals of timely progression, completion, and closing achievement gaps are well aligned with ECU's priorities *(EKU)*
- By focusing on student outcomes, the model has contributed to progress toward the 60x30 attainment goal *(MoSU)*

Funding Model Survey

Model Functioning as Expected (Cont'd)

- The model has promoted financial practices that focus on the core instructional mission *(MoSU)*
- Student success components related to retention and graduation remain a prominent focus for the universities *(MuSU)*
- An objective model with discrete criteria for making funding allocations is a welcome advance to previous methods *(NKU)*
- The goals of the model are in line with NKU's goals *(NKU)*
- Model components, including student success, progression, and degree completion are priorities for WKU and reflect the values and goals in our strategic plan *(WKU)*

Funding Model Survey

Unintended Consequences

- Inadequate state support was an unintended consequence / lack of funding resulted in redistribution of the existing base *(UK)*
- The funding model should not be viewed as a replacement for increased state support *(UK)*
- The model is complicated with too many metrics, including some that overlap *(UofL)*
- Fewer metrics would allow the state to make progress in areas that matter most *(UofL)*
- Sector weights create a disadvantage for comprehensives *(EKU)*

Funding Model Survey

Unintended Consequences (Cont'd)

- Declining enrollment at the comprehensive universities hinders their ability to compete *(EKU)*
- Student progression and credit hour metrics are enrollment driven *(EKU)*
- Metrics overlap / bachelor's degrees are counted 4 times *(EKU)*
- The focus on equalizing state funding disadvantages institutions that serve predominantly low-income students *(MoSU)*
- Institutions that serve low-income regions have limited ability to raise tuition, thus require a higher level of state support *(MoSU)*

Funding Model Survey

Unintended Consequences (Cont'd)

- Differential weight factors by sector and an emphasis on volume are detrimental for smaller campuses *(MuSU)*
- The model creates competition, not collaboration *(MuSU)*
- In a time of declining enrollment, it is hard to demonstrate improved effectiveness and efficiency with volume metrics *(NKU)*
- Simple growth and contributions toward increased state outcomes are not sufficient to warrant increased funding *(NKU)*
- Nuances in the model make it difficult to anticipate future funding allocations / complicates budgeting *(NKU)*

Funding Model Survey

Unintended Consequences (Cont'd)

- Metrics based on enrollment and size make it impossible for comprehensives to compete with research institutions *(WKU)*
- Enrollment growth at UK creates a competitive disadvantage for other institutions *(WKU)*
- Current weights do not support nonresident enrollment *(WKU)*

Funding Model Survey

Recommended Adjustments (UK)

- Maintain and increase state support
 - The addition of new funds in 2021-22 allowed institutions to focus on intended outcomes rather than on protecting insufficient base funds
- Make distributions from the Performance Fund recurring
 - Allows institutions to plan for long-term use of the funds and avoid perception that funds can be cut without consequences
- Include inflationary adjustments for mandated programs in CPE budget requests / model does not reward research or public service
- Eliminate productivity adjustment in the bachelor's degree metric / it negatively impacts institutions with growing enrollment

Funding Model Survey

Recommended Adjustments (UofL)

- Provide additional base funding outside the model
 - This would help all institutions address mental health needs and attainment gaps
- Increase the weightings for URM and low-income students
- Remove square foot metric, or adjust to reflect cost differentials
- Revise model so that funding pools are no longer distributed based on productivity relative to the sector average
- Stop excluding mandated program funds from the allocable resources run through the model

Funding Model Survey

Recommended Adjustments (EKU)

- Adopt three separate models (i.e., research, comps, and KCTCS)
- The model should emphasize rate of improvement over volume
- The state should continue to invest in higher education
- Students with disabilities should be counted in the model
- Eliminate the small school adjustment for research institutions
- The model should include metrics that reward efficiency (e.g., square feet, instruction and student services spending)
- Eliminate sector weighting of FTE students, because FTE should be a “normalizing” component in the model

Funding Model Survey

Recommended Adjustments (MoSU)

- Distribute one-third of new money on a proportionate basis
- Remove the sector weighting for all degree metrics
- Remove the square foot metric from the model
- The goal of the model should be to equalize total public funds per student across institutions, not achieve parity in state funds
- Modify the model to include consideration of net tuition revenue
 - This would recognize the financial impact of serving a large proportion of low-income students

Funding Model Survey

Recommended Adjustments (MuSU)

- Distribute a portion of available performance funds to the base of each institution (outside the model)
- Use formula share to distribute remaining performance funds
- Increase the weighting of nonresident credit hours earned from 0.50 to 1.00 (the same as resident students)
 - This would be better aligned with Council enrollment and attainment goals
- Allow dual credit and high school hours to count in the model
- Recognize that a three-model approach will have the same impact on smaller institutions as the current model

Funding Model Survey

Recommended Adjustments (NKU)

- Consider adopting three models to allow for customization of metrics and weights and to account for mission differences
- Base funding increases should factor in large increases in utilities costs and wage increases in the marketplace
- Consider removing mandated programs and the small school adjustment from the model
- Expand the degree metric to include all degrees and credentials, which is better aligned with Kentucky's 60x30 goal

Funding Model Survey

Recommended Adjustments (WKU)

- A comprehensive reevaluation and redesign of the model is needed, not minor tweaks
 - Tennessee's model allows institutions to choose metric weights, which allows some control over focus areas and priorities

Or in lieu of that:

- A separate model is needed for the research institutions
- Weight credit hours earned by nonresident students the same as those earned by resident students
- Include all degrees and credentials in the model



Funding Model Scenarios

Funding Model Scenarios

Data and Assumptions

Every scenario uses the same set of updated appropriations data and the same assumptions regarding no change in metric data

Updated Data:

- Direct appropriation for each institution
 - Debt service appropriation for each institution
 - Mandated program appropriation(s) for each institution
- } For Fiscal 2023-24

Assumptions:

- No change in student success metric data
- No change in operational support metric data

Changes in model application unique to each scenario are noted

Funding Model Scenarios

Existing Model With No Changes

Hypothetical 2023-24 Performance Fund Distribution Scenario 1: Existing Model With No Changes

<u>Campus</u>	<u>Baseline Fiscal 2022-23 Distribution</u>	<u>Hypothetical Fiscal 2023-24 Distribution</u>	<u>Dollar Difference</u>
UK	\$30,904,300	\$30,904,300	\$0
UofL	17,523,600	17,523,600	0
EKU	4,927,900	4,927,900	0
KSU	0	0	0
MoSU	0	0	0
MuSU	3,296,800	3,296,800	0
NKU	11,363,500	11,363,500	0
WКУ	7,777,200	7,777,200	0
Sector	\$75,793,300	\$75,793,300	\$0

Additional Assumption:

- Distribute 100% of available funds using the existing model with no changes

Scenario Framework:

- Every scenario compares the actual distribution of funds in fiscal 2022-23 to a hypothetical distribution in 2023-24
- This comparison is useful because the allocable resources run through the model and the appropriation to the Performance Fund in both years are identical
- This allows the impact of proposed changes in each scenario to be examined in isolation from any other potential influences

Funding Model Scenarios

Formula Share Approach (@ 100%)

Hypothetical 2023-24 Performance Fund Distribution
Scenario 2: Formula Share Approach (@ 100%)

Institution	Baseline	Distribute Funds Using Formula Share			Dollar Difference
	Fiscal 2022-23 Distribution	Fiscal 2023-24 Formula Totals	Formula Share %	Hypothetical Fiscal 2023-24 Distribution	
UK	\$30,904,300	\$175,630,300	33.3%	\$25,217,000	(\$5,687,300)
UofL	17,523,600	116,172,100	22.0%	16,680,000	(843,600)
EKU	4,927,900	54,236,000	10.3%	7,787,200	2,859,300
KSU	0	6,376,400	1.2%	915,500	915,500
MoSU	0	26,713,000	5.1%	3,835,500	3,835,500
MuSU	3,296,800	34,848,300	6.6%	5,003,500	1,706,700
NKU	11,363,500	51,155,200	9.7%	7,344,900	(4,018,600)
WKU	7,777,200	62,750,100	11.9%	9,009,700	1,232,500
Sector	\$75,793,300	\$527,881,400	100.0%	\$75,793,300	\$0

Additional Assumption:

- Distribute 100% of available university funds using formula share percentages

Methodology:

- Formula Totals from Table 3 of the funding model are used to determine Formula Share %
- These percentages are then multiplied by the amount of available university funds to determine the distribution
- The Formula Totals generated by the model represent how allocable resources would be assigned at absolute parity

Funding Model Scenarios

Formula Share (33.3%) and Existing Model (66.7%)

Hypothetical 2023-24 Performance Fund Distribution
Scenario 3: Formula Share (33.3%) and Existing Model (66.7%)

Additional Assumption:

- Distribute one-third of available university funds using formula share and two-thirds using the existing model

Distribute Funds Using Formula Share

Institution	Baseline	Distribute Funds Using Formula Share			Distribute Funds Using Existing Model	Hypothetical Fiscal 2023-24 Distribution	Dollar Difference
	Fiscal 2022-23 Distribution	Fiscal 2023-24 Formula Totals	Formula Share %	Hypothetical Formula Share Distribution			
UK	\$30,904,300	\$175,630,300	33.3%	\$8,405,700	\$21,936,400	\$30,342,100	(\$562,200)
UofL	17,523,600	116,172,100	22.0%	5,560,000	11,591,800	17,151,800	(371,800)
EKU	4,927,900	54,236,000	10.3%	2,595,700	2,158,600	4,754,300	(173,600)
KSU	0	6,376,400	1.2%	305,200	0	305,200	305,200
MoSU	0	26,713,000	5.1%	1,278,500	0	1,278,500	1,278,500
MuSU	3,296,800	34,848,300	6.6%	1,667,800	1,517,400	3,185,200	(111,600)
NKU	11,363,500	51,155,200	9.7%	2,448,300	8,751,500	11,199,800	(163,700)
WKU	7,777,200	62,750,100	11.9%	3,003,200	4,573,200	7,576,400	(200,800)
Sector	\$75,793,300	\$527,881,400	100.0%	\$25,264,400	\$50,528,900	\$75,793,300	\$0

Funding Model Scenarios

Targeted Increases in Small School Adjustment

Hypothetical 2023-24 Performance Fund Distribution
Scenario 4: Targeted Increases in Small School Adjustment

Additional Assumption:

- Increase small school adjustments for KSU, MoSU, and MuSU by 2021-22 hold harmless amounts

Institution	Baseline Fiscal 2022-23 Distribution	2022-23 Small School Adjustment	Prior Year Hold Harmless Allocation	2023-24 Small School Adjustment	Hypothetical Fiscal 2023-24 Distribution	Dollar Difference
UK	\$30,904,300	(\$16,999,300)	\$0	(\$16,999,300)	\$29,534,800	(\$1,369,500)
UofL	17,523,600	(12,391,500)	0	(12,391,500)	16,618,200	(905,400)
EKU	4,927,900	(4,451,200)	0	(4,451,200)	4,505,300	(422,600)
KSU	0	(4,451,200)	(7,291,000)	(11,742,200)	665,900	665,900
MoSU	0	(4,451,200)	(2,945,200)	(7,396,400)	2,458,400	2,458,400
MuSU	3,296,800	(4,451,200)	(733,400)	(5,184,600)	3,758,500	461,700
NKU	11,363,500	(4,451,200)	0	(4,451,200)	10,964,400	(399,100)
WKU	7,777,200	(4,451,200)	0	(4,451,200)	7,287,800	(489,400)
Sector	\$75,793,300	(\$56,098,000)	(\$10,969,600)	(\$67,067,600)	\$75,793,300	\$0

Funding Model Scenarios

Earned Funds Become Recurring

Hypothetical 2023-24 Performance Fund Distribution
Scenario 5: Earned Funds Become Recurring to the Base

Additional Assumption:

- Earned funds in 2022-23 are added to the formula base and the Performance Fund is refilled with \$97.3 M

Earned Funds Are Added to the Formula Base

Institution	Baseline	Earned Funds Are Added to the Formula Base		Hypothetical	Hypothetical	Dollar Difference
	Fiscal 2022-23 Distribution	2022-23 Adjusted Net General Fund	Fiscal 2022-23 Distribution	2023-24 Adjusted Net General Fund	Fiscal 2023-24 Distribution	
UK	\$30,904,300	\$184,662,000	\$30,904,300	\$215,566,300	\$25,619,100	(\$5,285,200)
UofL	17,523,600	126,211,600	17,523,600	143,735,200	16,946,400	(577,200)
EKU	4,927,900	60,842,300	4,927,900	65,770,200	7,911,500	2,983,600
KSU	0	18,235,500	0	18,235,500	0	0
MoSU	0	34,931,500	0	34,931,500	3,618,000	3,618,000
MuSU	3,296,800	40,553,800	3,296,800	43,850,600	5,083,400	1,786,600
NKU	11,363,500	50,923,600	11,363,500	62,287,100	7,461,700	(3,901,800)
WKU	7,777,200	67,619,000	7,777,200	75,396,200	9,153,200	1,376,000
Sector	\$75,793,300	\$583,979,300	\$75,793,300	\$659,772,600	\$75,793,300	\$0

Funding Model Scenarios

Base Increase (5.0%) and Existing Model (Remainder)

Hypothetical 2023-24 Performance Fund Distribution
 Scenario 6: Base Increase (@ 5.0%) and Existing Model (Remainder)

Additional Assumption:

- Provide a 5.0% ATB base increase and distribute remaining available funds using the existing model

Institution	Baseline Fiscal 2022-23 Distribution	Distribute 5.0% ATB Base Increase			Distribute Remainder w/ Existing Model	Hypothetical Fiscal 2023-24 Distribution	Dollar Difference
		2023-24 Adjusted Net General Fund	5.0% Inflation Adjustment	Across-the-Board Inflation Allocation			
UK	\$30,904,300	\$184,662,000	5.0%	\$9,233,100	\$20,539,800	\$29,772,900	(\$1,131,400)
UofL	17,523,600	126,211,600	5.0%	6,310,600	10,668,000	16,978,600	(545,000)
EKU	4,927,900	60,842,300	5.0%	3,042,100	1,727,300	4,769,400	(158,500)
KSU	0	18,235,500	5.0%	911,800	0	911,800	911,800
MoSU	0	34,931,500	5.0%	1,746,600	0	1,746,600	1,746,600
MuSU	3,296,800	40,553,800	5.0%	2,027,700	1,240,300	3,268,000	(28,800)
NKU	11,363,500	50,923,600	5.0%	2,546,200	8,344,700	10,890,900	(472,600)
WKU	7,777,200	67,619,000	5.0%	3,381,000	4,074,100	7,455,100	(322,100)
Sector	\$75,793,300	\$583,979,300		\$29,199,100	\$46,594,200	\$75,793,300	\$0

Questions?



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KCTCS PERFORMANCE FUNDING MODEL REVIEW

TRENDS IN STUDENT OUTCOMES & FUNDING MODEL REVIEW

March 1, 2023

- **Trends in Student Outcomes**
 - Credentials and Transfers
 - Student Progression
 - Course Completion
- **Funding Model Review**
 - Model Functioning as Expected
 - Unintended Consequences
 - Recommended Adjustments

Trends in Student Outcomes

TRENDS IN STUDENT OUTCOMES

KCTCS MODEL METRICS

Credentials and Transfers

- Total Credentials
- Underrepresented Minority
- Low Income
- Underprepared
- STEM+H
- High-Wage, High-Demand
- Targeted Industry
- Transfers

Student Progression

- 15-30 Student Credit Hours
- 30-45 Student Credit Hours
- 45+ Student Credit Hours

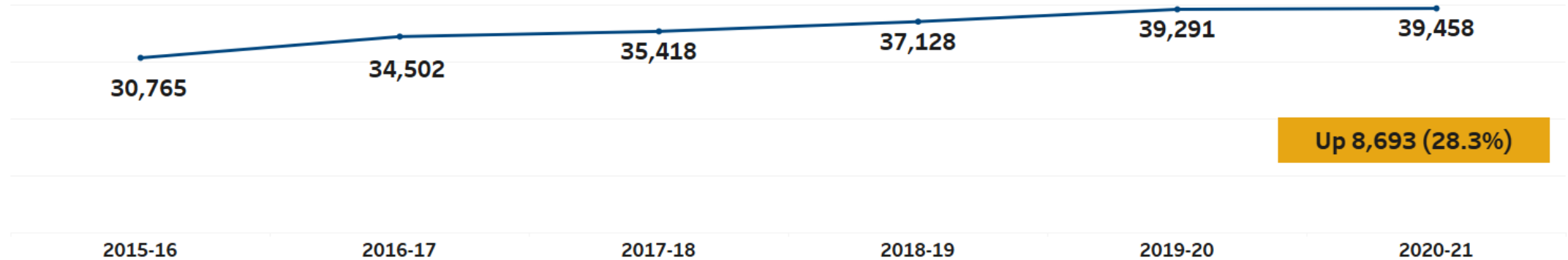
Weighted Course Completion

STUDENT OUTCOMES

Total Credentials

Total Credentials					
College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	1,719	2,094	375	21.8%	6.9%
Big Sandy	1,617	1,713	96	5.9%	3.0%
Bluegrass	3,315	6,249	2,934	88.5%	14.4%
Elizabethtown	2,610	2,965	355	13.6%	3.8%
Gateway	1,943	2,876	933	48.0%	10.7%
Hazard	1,343	1,752	409	30.5%	6.7%
Henderson	563	505	-58	-10.3%	-1.5%
Hopkinsville	1,272	1,033	-239	-18.8%	-3.0%
Jefferson	3,581	4,956	1,375	38.4%	6.7%
Madisonville	1,095	1,642	547	50.0%	8.7%
Maysville	1,710	2,503	793	46.4%	8.7%
Owensboro	1,536	2,148	612	39.8%	7.2%
Somerset	2,654	2,869	215	8.1%	2.8%
Southcentral	2,061	2,602	541	26.2%	7.0%
Southeast	941	694	-247	-26.2%	-4.0%
West Kentucky	2,805	2,857	52	1.9%	1.1%
KCTCS System	30,765	39,458	8,693	28.3%	5.2%

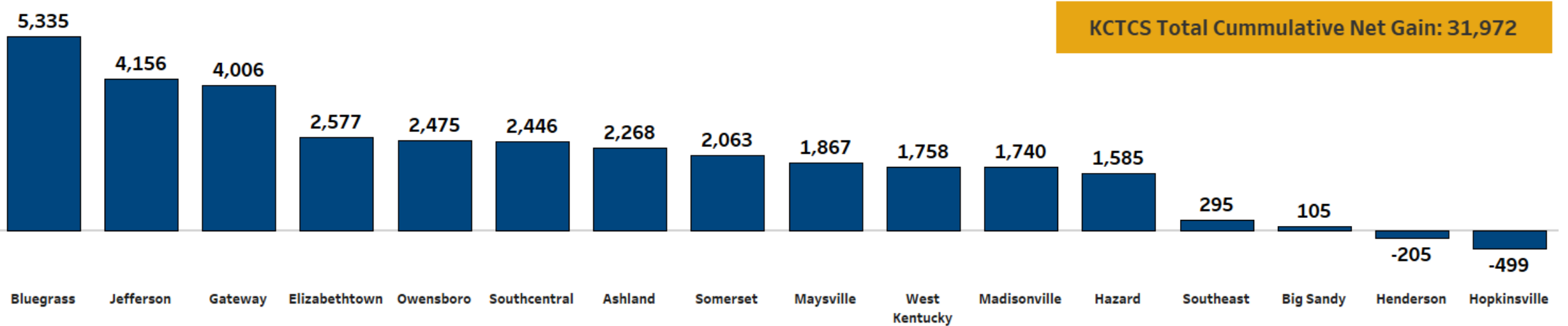
Total Credentials Six-Year Trend
(Academic Years 2015-16 Through 2020-21)



STUDENT OUTCOMES

Total Credentials

Cumulative Net Gain in Total Credentials
(Academic Years 2015-16 Through 2020-21)

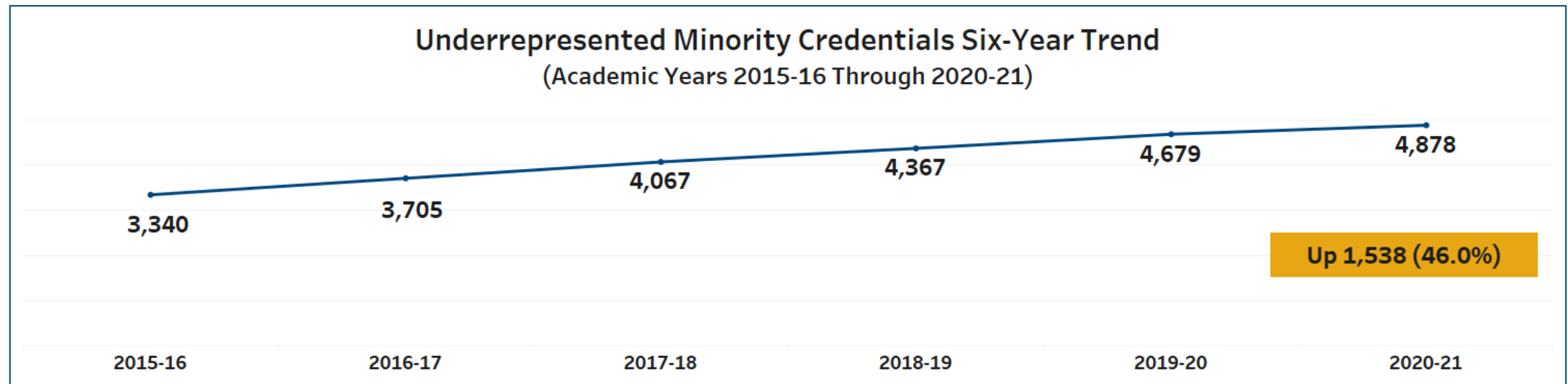


STUDENT OUTCOMES

Underrepresented Minority Credentials

Underrepresented Minority Credentials (2%)

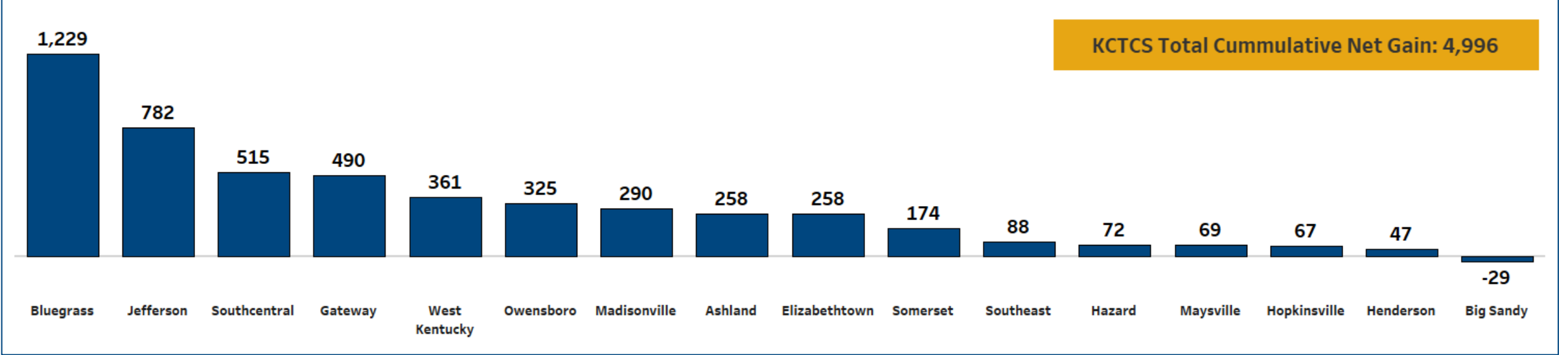
College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	43	64	21	48.8%	20.8%
Big Sandy	47	59	12	25.5%	12.7%
Bluegrass	462	1,041	579	125.3%	18.3%
Elizabethtown	290	302	12	4.1%	2.1%
Gateway	223	427	204	91.5%	16.9%
Hazard	32	50	18	56.3%	20.5%
Henderson	61	59	-2	-3.3%	1.2%
Hopkinsville	339	323	-16	-4.7%	-0.5%
Jefferson	908	1,118	210	23.1%	4.5%
Madisonville	105	147	42	40.0%	10.1%
Maysville	86	137	51	59.3%	12.2%
Owensboro	71	156	85	119.7%	19.2%
Somerset	91	176	85	93.4%	17.7%
Southcentral	200	356	156	78.0%	13.4%
Southeast	26	27	1	3.8%	9.2%
West Kentucky	356	436	80	22.5%	4.9%
KCTCS System	3,340	4,878	1,538	46.0%	7.9%



STUDENT OUTCOMES

Underrepresented Minority Credentials

Cumulative Net Gain in Underrepresented Minority Credentials
(Academic Years 2015-16 Through 2020-21)

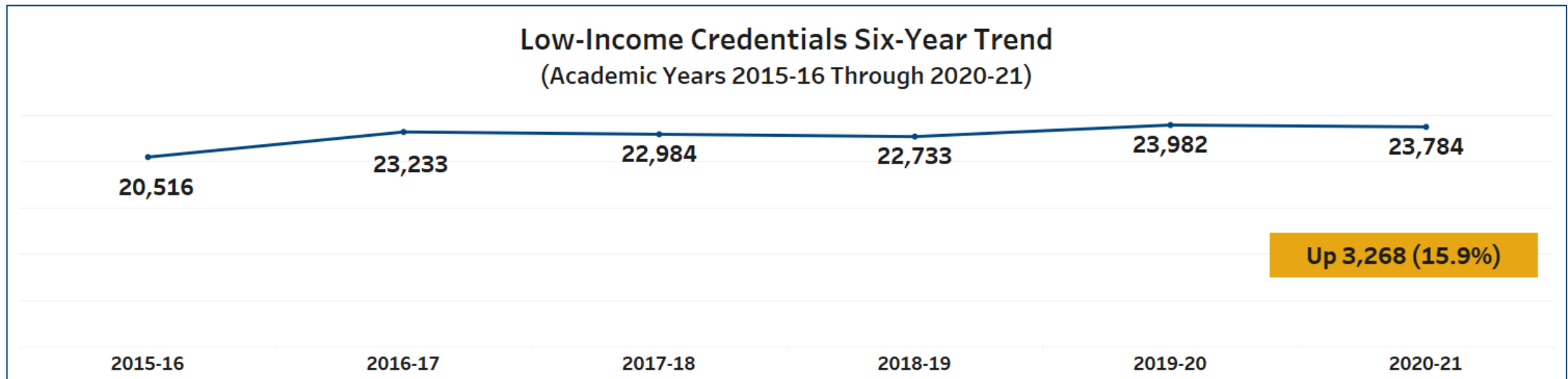


STUDENT OUTCOMES

Low-Income Credentials

Low-Income Credentials (2%)

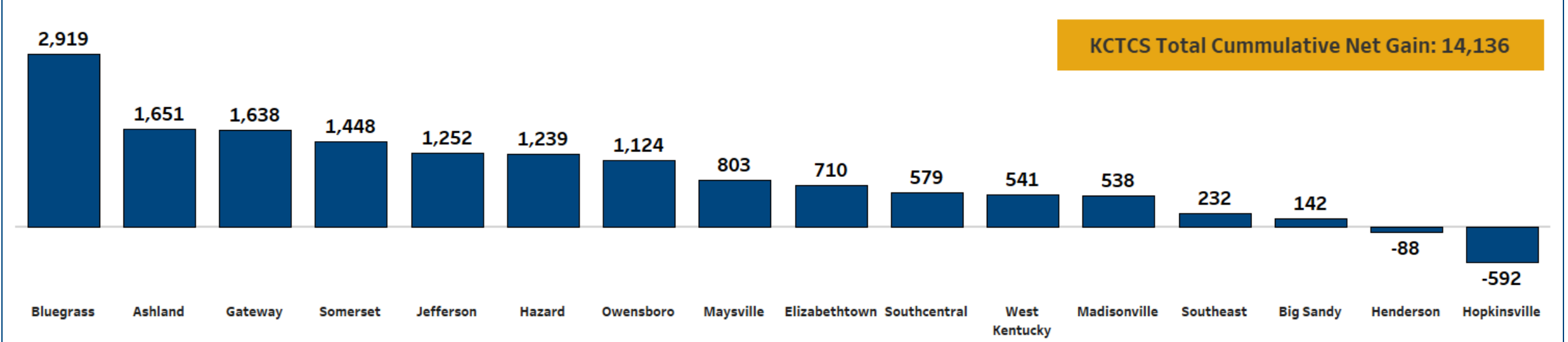
College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	1,230	1,546	316	25.7%	8.3%
Big Sandy	1,252	1,305	53	4.2%	2.5%
Bluegrass	1,837	3,416	1,579	86.0%	14.5%
Elizabethtown	1,627	1,599	-28	-1.7%	1.4%
Gateway	1,014	1,318	304	30.0%	6.7%
Hazard	1,037	1,296	259	25.0%	5.6%
Henderson	360	301	-59	-16.4%	-2.7%
Hopkinsville	854	718	-136	-15.9%	-2.9%
Jefferson	2,051	2,357	306	14.9%	2.9%
Madisonville	715	872	157	22.0%	4.3%
Maysville	1,375	1,688	313	22.8%	4.6%
Owensboro	981	1,250	269	27.4%	5.1%
Somerset	2,089	2,172	83	4.0%	2.3%
Southcentral	1,450	1,583	133	9.2%	3.5%
Southeast	751	563	-188	-25.0%	-4.0%
West Kentucky	1,893	1,800	-93	-4.9%	-0.2%
KCTCS System	20,516	23,784	3,268	15.9%	3.1%



STUDENT OUTCOMES

Low-Income Credentials

Cumulative Net Gain in Low-Income Credentials
(Academic Years 2015-16 Through 2020-21)

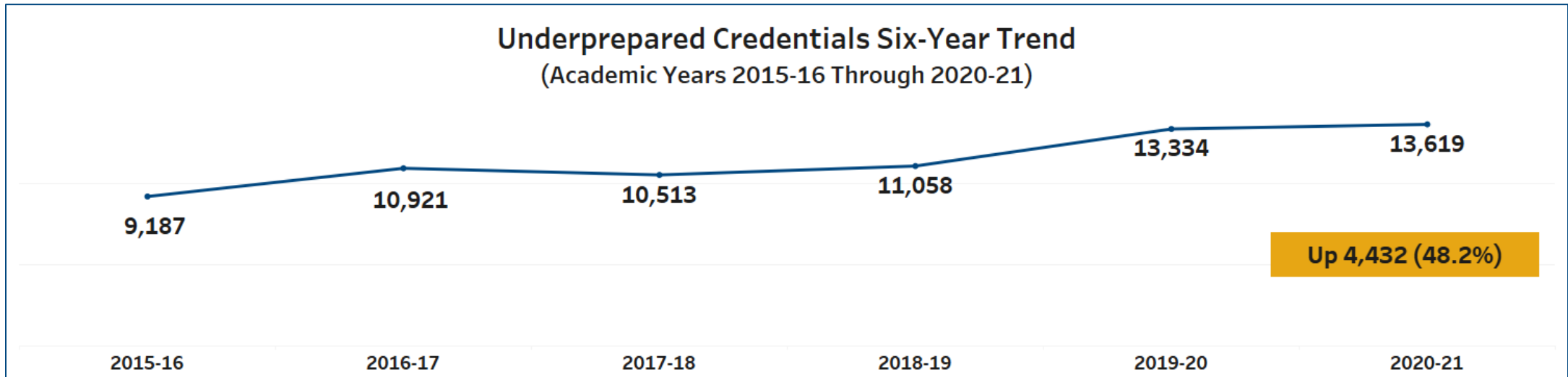


STUDENT OUTCOMES

Underprepared Credentials

Underprepared Credentials (2%)

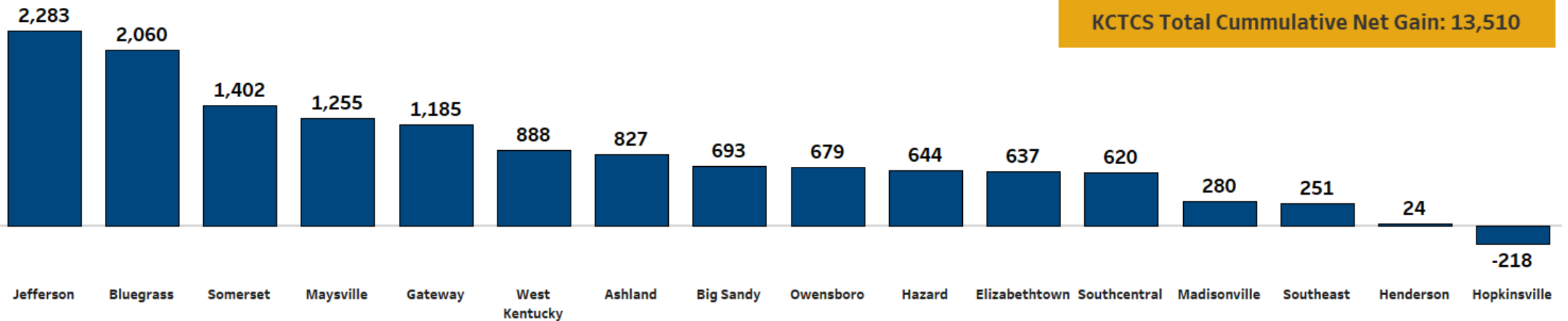
College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	665	943	278	41.8%	10.4%
Big Sandy	372	580	208	55.9%	14.1%
Bluegrass	945	1,966	1,021	108.0%	17.6%
Elizabethtown	827	895	68	8.2%	3.7%
Gateway	608	966	358	58.9%	12.4%
Hazard	514	651	137	26.7%	7.1%
Henderson	125	125	0	0.0%	0.2%
Hopkinsville	434	396	-38	-8.8%	-1.6%
Jefferson	866	1,617	751	86.7%	13.7%
Madisonville	231	322	91	39.4%	8.1%
Maysville	640	1,150	510	79.7%	12.9%
Owensboro	476	752	276	58.0%	10.6%
Somerset	887	1,053	166	18.7%	6.5%
Southcentral	590	986	396	67.1%	14.8%
Southeast	223	254	31	13.9%	4.1%
West Kentucky	784	963	179	22.8%	4.7%
KCTCS System	9,187	13,619	4,432	48.2%	8.6%



STUDENT OUTCOMES

Underprepared Credentials

Cumulative Net Gain in Underprepared Credentials
(Academic Years 2015-16 Through 2020-21)

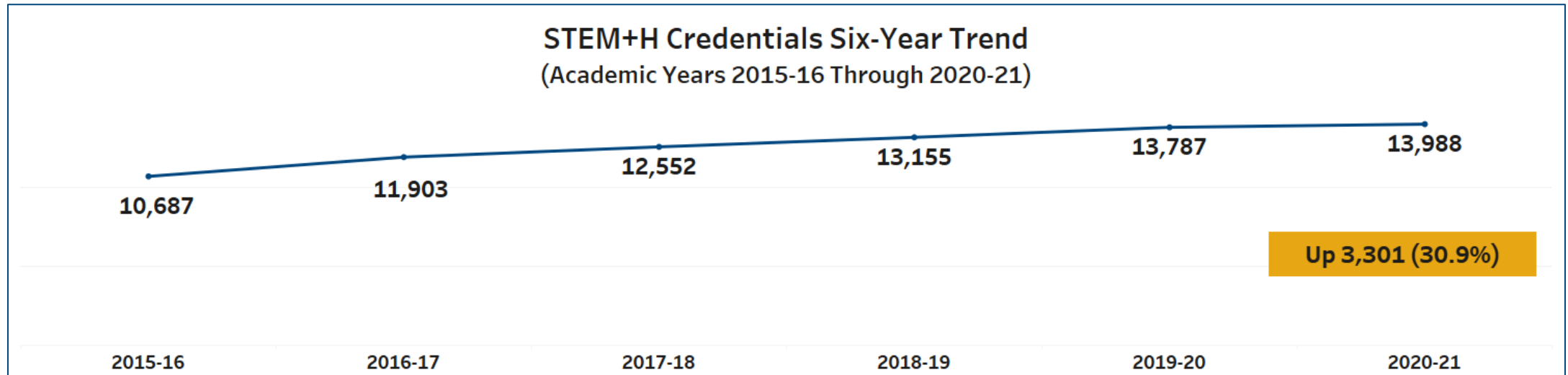


STUDENT OUTCOMES

STEM+H Credentials

STEM+H Credentials (2%)

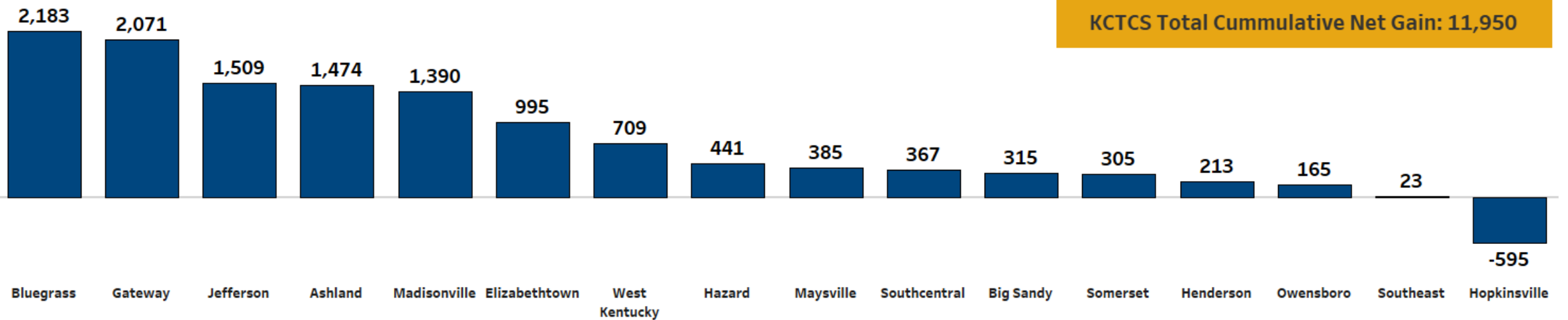
College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	589	953	364	61.8%	13.8%
Big Sandy	403	542	139	34.5%	9.1%
Bluegrass	1,231	2,238	1,007	81.8%	13.0%
Elizabethtown	533	777	244	45.8%	9.0%
Gateway	609	1,037	428	70.3%	15.2%
Hazard	530	607	77	14.5%	3.8%
Henderson	199	218	19	9.5%	3.8%
Hopkinsville	508	352	-156	-30.7%	-4.3%
Jefferson	1,279	2,000	721	56.4%	9.9%
Madisonville	679	987	308	45.4%	8.4%
Maysville	555	719	164	29.5%	7.2%
Owensboro	471	493	22	4.7%	1.4%
Somerset	1,032	919	-113	-10.9%	-1.4%
Southcentral	746	822	76	10.2%	3.6%
Southeast	381	295	-86	-22.6%	-2.9%
West Kentucky	942	1,029	87	9.2%	2.6%
KCTCS System	10,687	13,988	3,301	30.9%	5.6%



STUDENT OUTCOMES

STEM+H Credentials

Cumulative Net Gain in STEM+H Credentials
(Academic Years 2015-16 Through 2020-21)

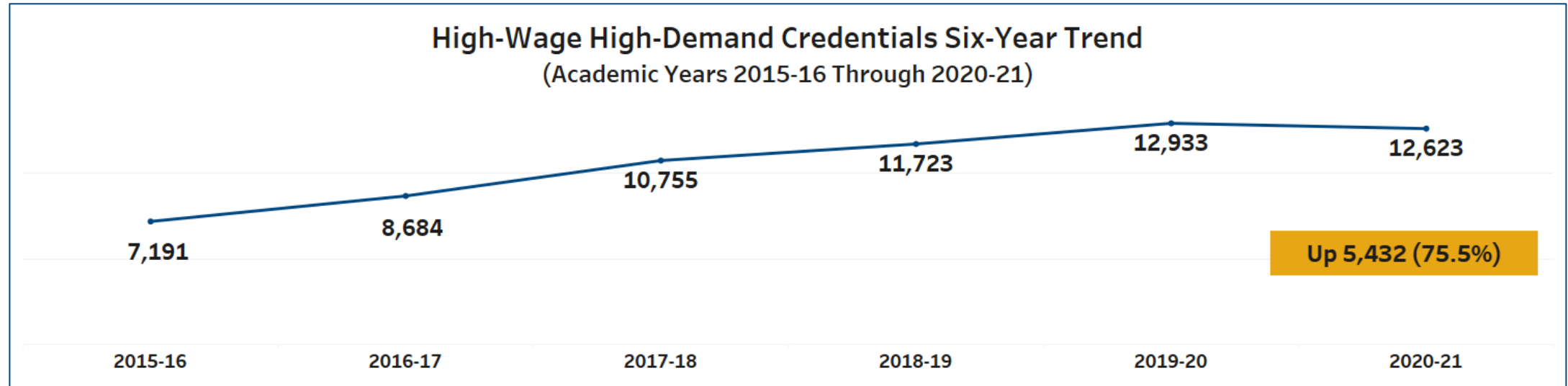


STUDENT OUTCOMES

High-Wage, High Demand Credentials

High-Wage High-Demand Credentials (1%)

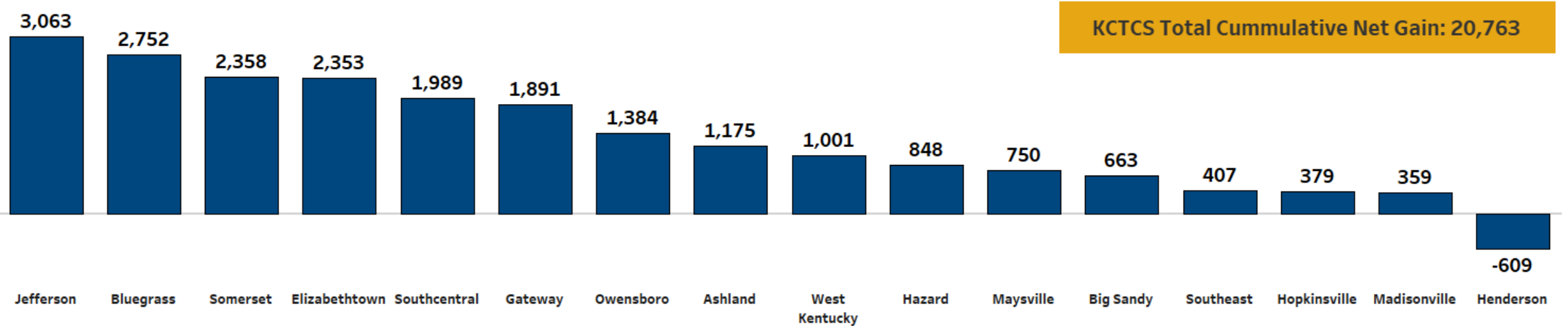
College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	376	487	111	29.5%	12.9%
Big Sandy	523	621	98	18.7%	5.3%
Bluegrass	566	2,002	1,436	253.7%	33.4%
Elizabethtown	942	1,272	330	35.0%	9.8%
Gateway	524	986	462	88.2%	19.5%
Hazard	211	435	224	106.2%	19.3%
Henderson	277	150	-127	-45.8%	-8.8%
Hopkinsville	221	297	76	34.4%	13.8%
Jefferson	678	1,546	868	128.0%	20.3%
Madisonville	242	351	109	45.0%	8.2%
Maysville	383	658	275	71.8%	12.2%
Owensboro	464	744	280	60.3%	11.6%
Somerset	527	1,160	633	120.1%	18.7%
Southcentral	521	1,011	490	94.0%	19.4%
Southeast	99	135	36	36.4%	11.0%
West Kentucky	637	768	131	20.6%	5.3%
KCTCS System	7,191	12,623	5,432	75.5%	12.3%



STUDENT OUTCOMES

High-Wage/ High-Demand Credentials

Cumulative Net Gain in High-Wage High-Demand Credentials
(Academic Years 2015-16 Through 2020-21)

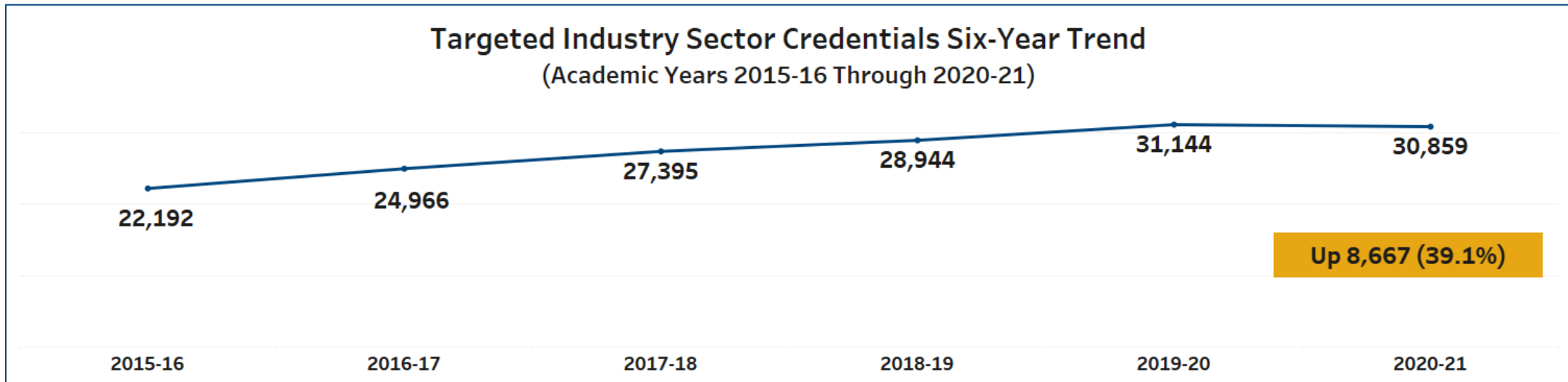


STUDENT OUTCOMES

Targeted Industry Credentials

Targeted Industry Sector Credentials (2%)

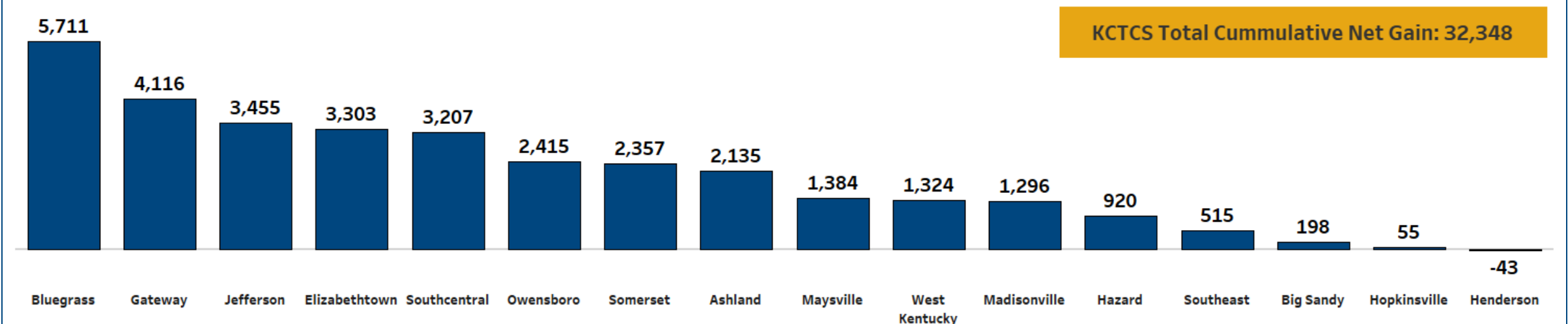
College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	1,365	1,758	393	28.8%	8.9%
Big Sandy	1,206	1,388	182	15.1%	4.9%
Bluegrass	2,095	4,617	2,522	120.4%	18.1%
Elizabethtown	1,880	2,375	495	26.3%	6.8%
Gateway	1,516	2,489	973	64.2%	13.7%
Hazard	1,062	1,352	290	27.3%	6.9%
Henderson	368	347	-21	-5.7%	-0.3%
Hopkinsville	754	654	-100	-13.3%	0.8%
Jefferson	2,428	3,701	1,273	52.4%	9.0%
Madisonville	884	1,342	458	51.8%	8.9%
Maysville	1,452	2,069	617	42.5%	8.0%
Owensboro	1,100	1,683	583	53.0%	9.3%
Somerset	1,860	2,173	313	16.8%	4.3%
Southcentral	1,442	2,214	772	53.5%	11.7%
Southeast	581	446	-135	-23.2%	-1.1%
West Kentucky	2,199	2,251	52	2.4%	1.7%
KCTCS System	22,192	30,859	8,667	39.1%	6.9%



STUDENT OUTCOMES

Targeted Industry Credentials

Cumulative Net Gain in Targeted Industry Sector Credentials
(Academic Years 2015-16 Through 2020-21)

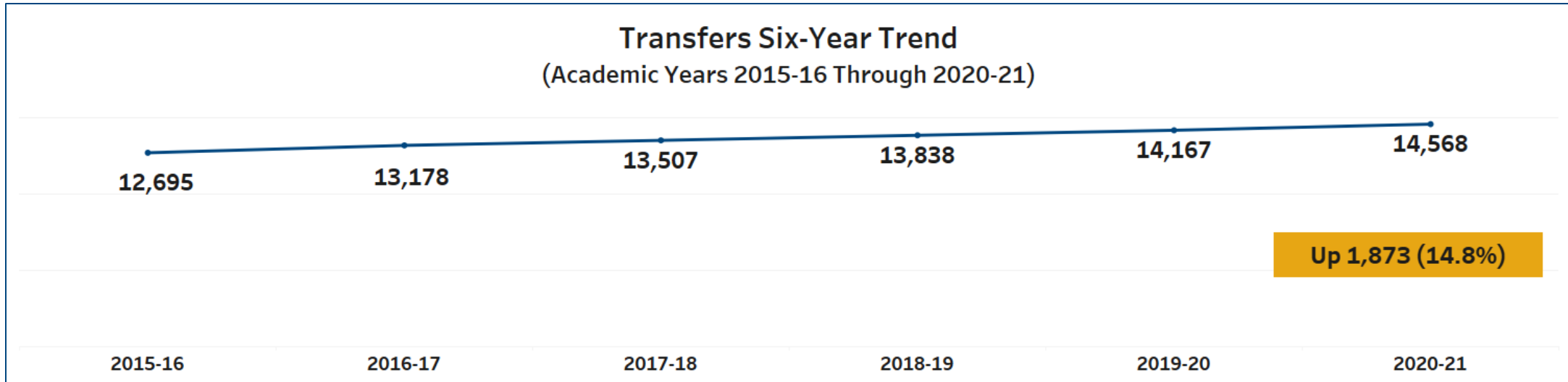


STUDENT OUTCOMES

Transfers

Transfers (2%)

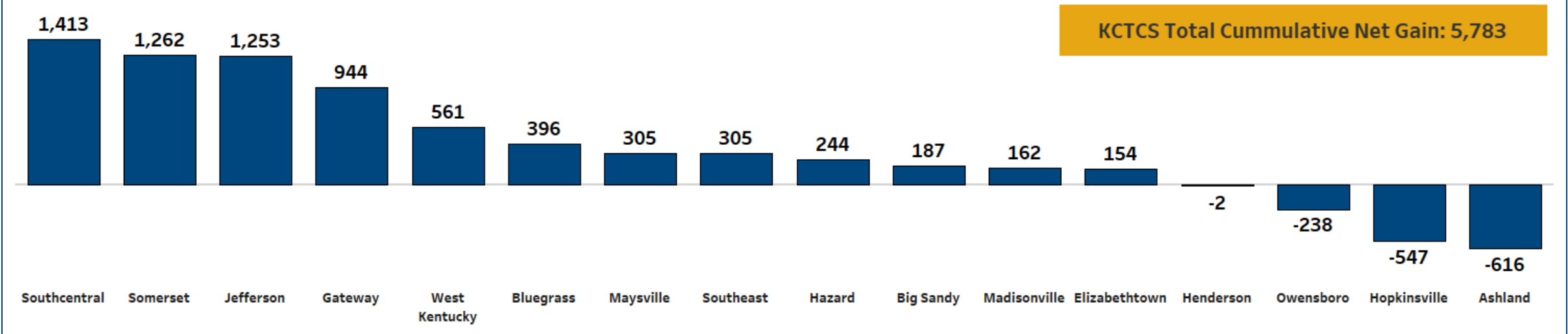
College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	693	553	-140	-20.2%	-4.2%
Big Sandy	488	413	-75	-15.4%	-1.6%
Bluegrass	2,349	2,490	141	6.0%	1.2%
Elizabethtown	951	1,083	132	13.9%	3.1%
Gateway	663	973	310	46.8%	8.1%
Hazard	330	406	76	23.0%	4.3%
Henderson	233	275	42	18.0%	8.6%
Hopkinsville	668	551	-117	-17.5%	-3.5%
Jefferson	2,166	2,686	520	24.0%	4.5%
Madisonville	388	413	25	6.4%	2.7%
Maysville	503	539	36	7.2%	1.8%
Owensboro	725	773	48	6.6%	2.2%
Somerset	764	1,065	301	39.4%	8.8%
Southcentral	593	946	353	59.5%	10.4%
Southeast	306	392	86	28.1%	5.4%
West Kentucky	875	1,010	135	15.4%	3.2%
KCTCS System	12,695	14,568	1,873	14.8%	2.8%



STUDENT OUTCOMES

Transfers

Cumulative Net Gain in Transfers
(Academic Years 2015-16 Through 2020-21)



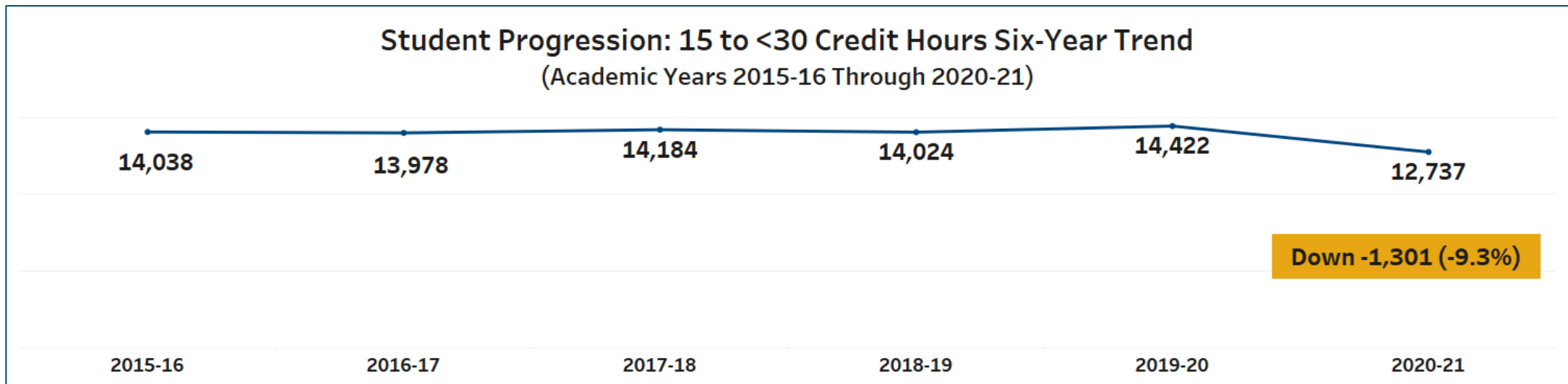
STUDENT OUTCOMES

15-30 Student Credit Hours

Student Progression: 15 to <30 Credit Hours (2%)

College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	560	469	-91	-16.3%	-3.1%
Big Sandy	643	468	-175	-27.2%	-5.8%
Bluegrass	2,079	2,123	44	2.1%	0.6%
Elizabethtown	998	961	-37	-3.7%	-0.3%
Gateway	816	908	92	11.3%	2.4%
Hazard	380	446	66	17.4%	3.7%
Henderson	258	213	-45	-17.4%	-2.8%
Hopkinsville	698	418	-280	-40.1%	-8.6%
Jefferson	2,394	2,183	-211	-8.8%	-1.7%
Madisonville	540	579	39	7.2%	2.1%
Maysville	688	577	-111	-16.1%	-3.4%
Owensboro	643	647	4	0.6%	0.6%
Somerset	1,115	881	-234	-21.0%	-4.5%
Southcentral	749	769	20	2.7%	1.0%
Southeast	533	365	-168	-31.5%	-6.8%
West Kentucky	944	730	-214	-22.7%	-4.5%
KCTCS System	14,038	12,737	-1,301	-9.3%	-1.8%

Student Progression: 15 to <30 Credit Hours Six-Year Trend
(Academic Years 2015-16 Through 2020-21)



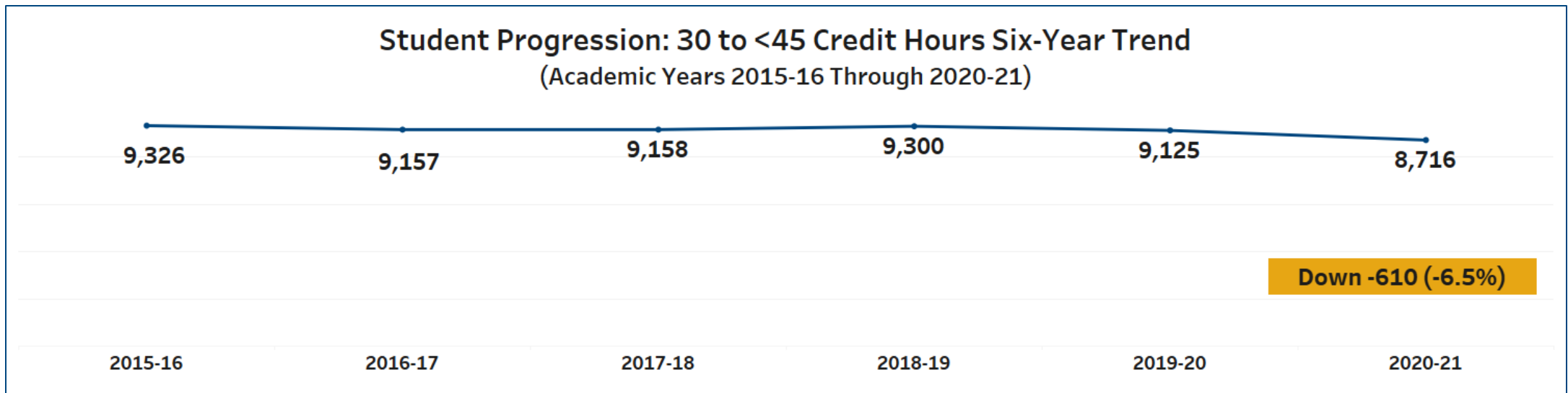
STUDENT OUTCOMES

30-45 Student Credit Hours

Student Progression: 30 to <45 Credit Hours (4%)

College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	370	377	7	1.9%	0.9%
Big Sandy	530	338	-192	-36.2%	-8.5%
Bluegrass	1,299	1,375	76	5.9%	1.2%
Elizabethtown	678	737	59	8.7%	2.1%
Gateway	513	525	12	2.3%	0.6%
Hazard	287	297	10	3.5%	1.4%
Henderson	162	173	11	6.8%	1.4%
Hopkinsville	439	344	-95	-21.6%	-4.6%
Jefferson	1,501	1,381	-120	-8.0%	-1.5%
Madisonville	319	342	23	7.2%	1.8%
Maysville	437	365	-72	-16.5%	-3.2%
Owensboro	494	508	14	2.8%	0.9%
Somerset	757	642	-115	-15.2%	-3.1%
Southcentral	489	494	5	1.0%	0.5%
Southeast	351	264	-87	-24.8%	-5.2%
West Kentucky	700	554	-146	-20.9%	-4.4%
KCTCS System	9,326	8,716	-610	-6.5%	-1.3%

Student Progression: 30 to <45 Credit Hours Six-Year Trend
(Academic Years 2015-16 Through 2020-21)

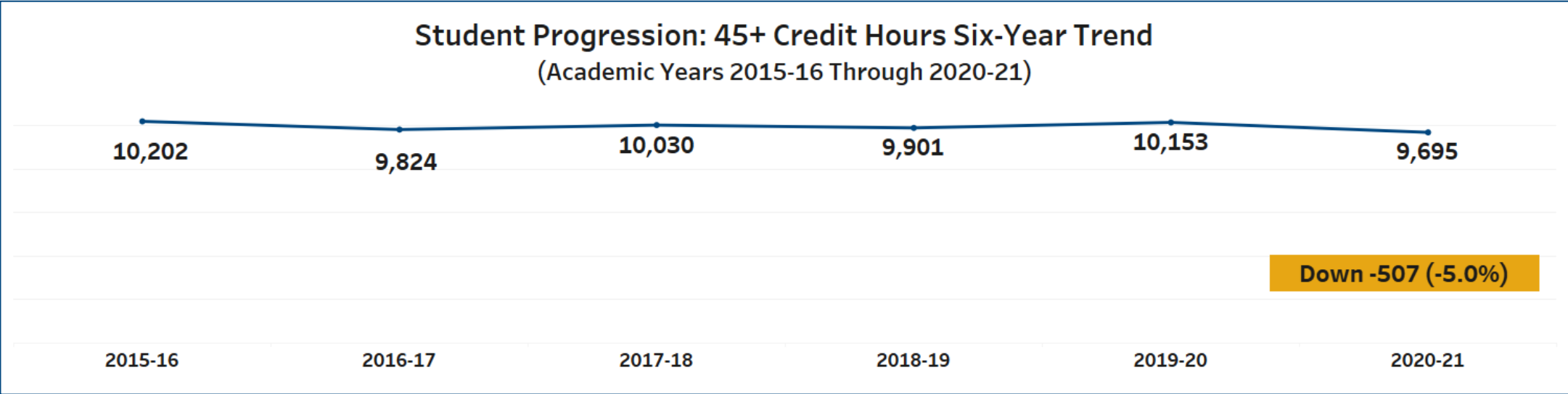


STUDENT OUTCOMES

45+ Student Credit Hours

Student Progression: 45+ Credit Hours (6%)

College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	484	414	-70	-14.5%	-1.8%
Big Sandy	595	456	-139	-23.4%	-5.0%
Bluegrass	1,392	1,558	166	11.9%	2.4%
Elizabethtown	726	696	-30	-4.1%	-0.5%
Gateway	535	528	-7	-1.3%	0.0%
Hazard	371	355	-16	-4.3%	0.2%
Henderson	194	176	-18	-9.3%	-1.8%
Hopkinsville	439	363	-76	-17.3%	-3.2%
Jefferson	1,393	1,286	-107	-7.7%	-1.5%
Madisonville	362	365	3	0.8%	0.2%
Maysville	455	435	-20	-4.4%	-0.6%
Owensboro	513	644	131	25.5%	4.7%
Somerset	924	764	-160	-17.3%	-3.6%
Southcentral	596	651	55	9.2%	2.5%
Southeast	439	338	-101	-23.0%	-4.9%
West Kentucky	784	666	-118	-15.1%	-2.8%
KCTCS System	10,202	9,695	-507	-5.0%	-1.0%



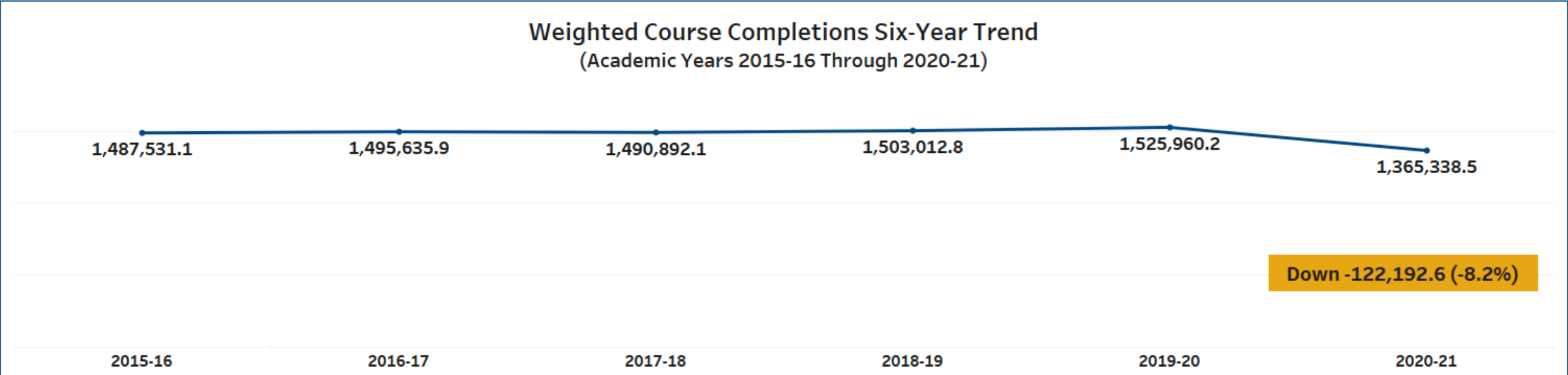
STUDENT OUTCOMES

Course Completion (Weighted)

Weighted Course Completions (35%)

College	2015-16	2020-21	Number Change	Percent Change	AAGR
Ashland	66,577.2	63,309.0	-3,268.2	-4.9%	-0.8%
Big Sandy	79,041.0	56,863.3	-22,177.7	-28.1%	-6.2%
Bluegrass	198,004.1	200,720.6	2,716.5	1.4%	0.4%
Elizabethtown	104,833.9	104,023.3	-810.6	-0.8%	0.0%
Gateway	77,960.2	82,691.5	4,731.3	6.1%	1.3%
Hazard	62,143.1	56,976.0	-5,167.1	-8.3%	-1.4%
Henderson	29,961.5	24,035.0	-5,926.5	-19.8%	-4.2%
Hopkinsville	60,722.2	42,741.5	-17,980.7	-29.6%	-6.4%
Jefferson	202,029.1	194,740.1	-7,289.0	-3.6%	-0.6%
Madisonville	62,681.0	61,729.2	-951.8	-1.5%	-0.1%
Maysville	76,640.1	66,799.4	-9,840.7	-12.8%	-2.4%
Owensboro	74,795.8	77,894.2	3,098.4	4.1%	1.2%
Somerset	130,699.9	106,751.6	-23,948.3	-18.3%	-3.9%
Southcentral	85,975.9	86,043.1	67.2	0.1%	0.2%
Southeast	61,626.9	51,297.9	-10,329.0	-16.8%	-3.3%
West Kentucky	113,839.4	88,722.8	-25,116.6	-22.1%	-4.7%
KCTCS System	1,487,531.1	1,365,338.5	-122,192.6	-8.2%	-1.6%

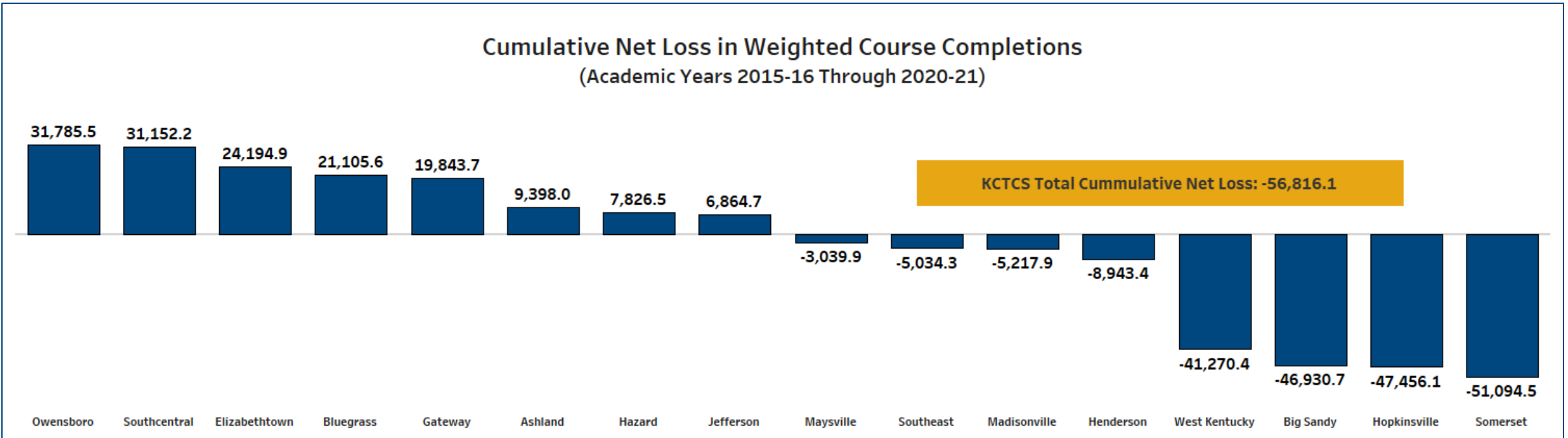
Weighted Course Completions Six-Year Trend (Academic Years 2015-16 Through 2020-21)



STUDENT OUTCOMES

Weighted Course Completion

Cumulative Net Loss in Weighted Course Completions
(Academic Years 2015-16 Through 2020-21)



FUNDING MODEL REVIEW

MODEL FUNCTIONING AS EXPECTED

FUNDING MODEL REVIEW

Model Functioning as Expected

- The goals of the model align with the mission, vision, and strategic outcomes of KCTCS
- KCTCS has implemented new and additional student success strategies to strengthen retention and completion rates
- Performance funding works best when fully funded with new dollars

FUNDING MODEL REVIEW UNINTENDED CONSEQUENCES

FUNDING MODEL REVIEW

Unintended Consequences

- **The current model rewards colleges that serve communities with larger populations and more robust economies. No recognition of service to local community needs**
- **Current Model favors course completion at higher credit-hour levels and lacks recognition of shorter “Go-to-Work” credentials**
- **Performance Funding cannot be used for recurring needs or program development as they are not allocated to college base on a recurring basis.**

FUNDING MODEL REVIEW

Unintended Consequences (cont'd)

- There is no metric supporting reengagement of adult learners
- STEM+H, Targeted Industry, and High-Wage High-Demand credential metrics overlap
- Inadequate recognition of the value of transfer students
- Inadequate recognition of URM, under-prepared, and low-income student success

FUNDING MODEL REVIEW RECOMMENDED ADJUSTMENTS



KENTUCKY
COMMUNITY & TECHNICAL
COLLEGE SYSTEM

FUNDING MODEL REVIEW

Recommended Adjustments

- **Use a three-year average on all metrics except square footage to smooth economic and population change impacts**
- **Allow earned funds to become part of an institution's base**
- **Promote equity by accounting for regional differences**
 - Modify the equity adjustment based on Community Needs Index that considers local unemployment, labor force participation, and poverty rates

FUNDING MODEL REVIEW

Recommended Adjustments cont'd

- **Reduce the weighting of the progression metrics (from 12% to 7%) to reflect the shorter time retention of a KCTCS student as they complete a short-term credential**
- **Merge STEM+H, High-Wage High-Demand, and Targeted Industry credentials within the overall credential calculation**
- **Reduce the weighting of the credential metric (from 15% to 8%) to allow increased focus on URM, under-prepared, low income, and transfer students**

FUNDING MODEL REVIEW

Recommended Adjustments cont'd

- **Add a metric for adult learners**
- **Possibly add an additional metric that compares a college's current year performance to its previous year performance**
 - To incentivize and allow all colleges to potentially receive a performance distribution

QUESTIONS?